# **Public Document Pack**



To: All Members of the Community Safety and Protection Committee (and any other Members who may wish to attend)



The Protocol and Procedure for visitors attending meetings of Merseyside Fire and Rescue Authority can be found by clicking <a href="http://www.merseyfire.gov.uk">http://www.merseyfire.gov.uk</a> - About Us > Fire Authority.

J. Henshaw LLB (Hons) Clerk to the Authority

Tel: 0151 296 4000 Extn: 4113 Kelly Kellaway

Your ref: Our ref HP/NP Date: 29 January 2020

Dear Sir/Madam,

You are invited to attend a meeting of the **COMMUNITY SAFETY AND PROTECTION COMMITTEE** to be held at **1.00 pm** on **THURSDAY, 6TH FEBRUARY, 2020** in the Liverpool Suite - Fire Service Headquarters at Merseyside

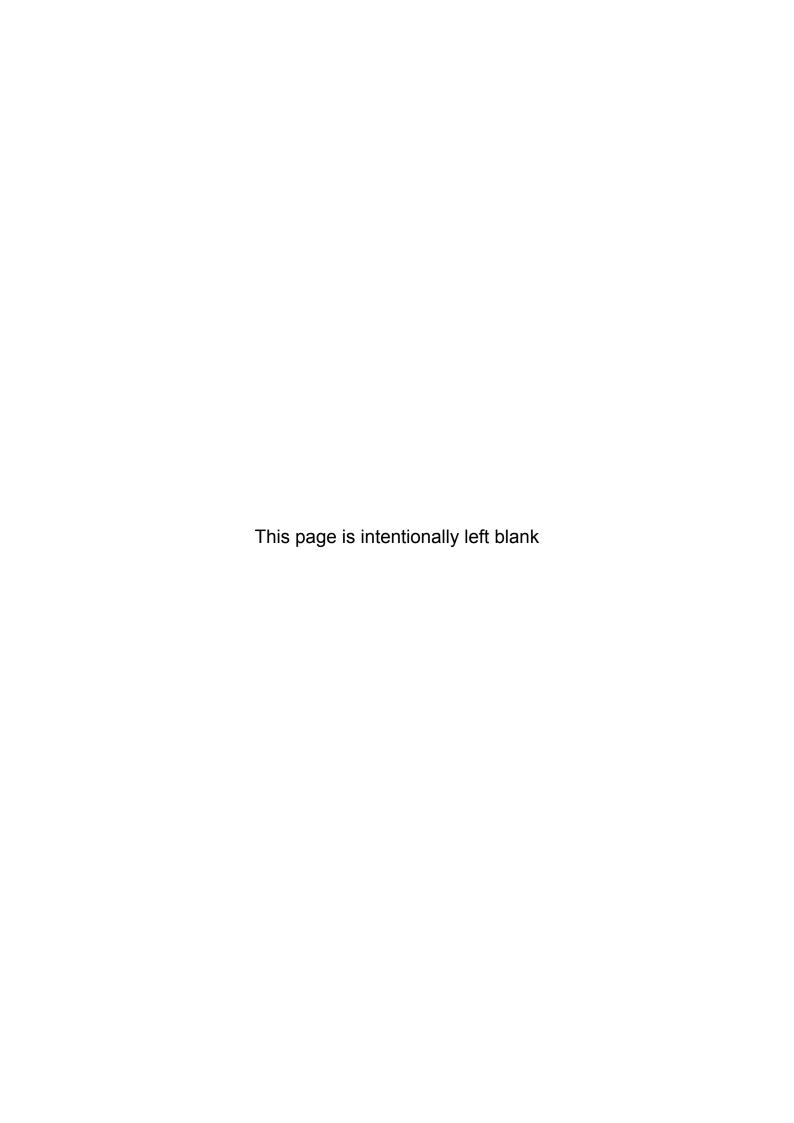
Fire and Rescue Service Headquarters, Bridle Road, Bootle.

Yours faithfully,

Clerk to the Authority

KKellaway PP.

Encl.



#### MERSEYSIDE FIRE AND RESCUE AUTHORITY

#### **COMMUNITY SAFETY AND PROTECTION COMMITTEE**

#### **6 FEBRUARY 2020**

# **AGENDA**

#### **Members**

Brian Kenny, Wirral Knight Spurrell Arnall Paul Tweed Janet Grace, Sefton Linda Maloney Berry Lynne Thompson

#### 1. Preliminary matters

Members are requested to consider the identification of:

- a) declarations of interest by individual Members in relation to any item of business on the Agenda
- b) any additional items of business which the Chair has determined should be considered as matters of urgency; and
- c) items of business which may require the exclusion of the press and public during consideration thereof because of the possibility of the disclosure of exempt information.

# 2. Minutes of the Previous Meeting (Pages 5 - 12)

The Minutes of the Previous Meeting, held on 3<sup>rd</sup> September 2019, are submitted for approval as a correct record and for signature by the committee chair.

# 3. Service Delivery Plan Update - July to November 2019 (Pages 13 - 62)

To consider Report CFO/003/20 of the Chief Fire Officer, concerning performance against the objectives and the performance targets/outcomes as set out in the Service Delivery Plan 2019/20 for the period July to November 2019.

# 4. Flexible Retirement - Local Government Pension Scheme (LGPS) (Pages 63 - 72)

To consider Report CFO/001/20 of the Chief Fire Officer, concerning the proposed introduction of a new policy covering the option for Flexible Retirement for those employees who are members of the Local Government Pensions Scheme (LGPS).

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If any Members have queries, comments or require additional information relating to any item on the agenda please contact Committee Services and we will endeavour to provide the information you require for the meeting. Of course this does not affect the right of any Member to raise questions in the meeting itself but it may assist Members in their consideration of an item if additional information is available.

#### Refreshments

Any Members attending on Authority business straight from work or for long periods of time, and require a sandwich, please contact Democratic Services, prior to your arrival, for arrangements to be made.

#### MERSEYSIDE FIRE AND RESCUE AUTHORITY

#### **3 SEPTEMBER 2019**

#### **MINUTES**

**Present:** Councillors Brian Kenny, Doreen Knight, Emily Spurrell, Del

Arnall, Janet Grace, Linda Maloney, Lynne Thompson,

Les Byrom and Lesley Rennie

Also Present:

Apologies of absence were received from: Cllr Paul Tweed

and Cllr Bruce Berry

# 6. CHAIR'S ANNOUNCEMENTS

Prior to the start of the meeting, information regarding general housekeeping was provided by the Chair to all in attendance.

The Chair confirmed to all present that the proceedings of the meeting would not be filmed on this occasion, as there were no members of the press or public in attendance.

# 1. <u>Preliminary matters</u>

Members considered the identification of declarations of interest, any urgent additional items, and any business that may require the exclusion of the press and public.

#### Resolved that:

- a) The following declarations of interest were made by individual Members in relation to items of business on the Agenda:
  - Cllr Linda Maloney declared a personal interest in Agenda Item 4

     "New St. Helens Fire Station Additional Fourth Bay", due to being appointed to the Planning Committee within St. Helens Council.

This was noted and Cllr Maloney was advised accordingly.

- b) no additional items of business to be considered as matters of urgency were determined by the Chair; and
- c) The following item of business contained exempt information, by virtue of Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972:

 Appendix A to Agenda Item 5 – "The Supply of Eleven Type B Pumping Appliances"

Members were advised that should any discussion be required around the content of that Appendix, the press and public would need to be excluded prior to discussion, due to the possible disclosure of exempt information.

# 2. <u>Minutes of the Previous Meeting</u>

The Minutes of the previous meeting, held on 11<sup>th</sup> April 2019, were approved as a correct record and signed accordingly by the Chair.

#### 3. SERVICE DELIVERY PLAN 2019-20 APRIL-JUNE REPORT

Members considered Report CFO/048/19 of the Chief Fire Officer, concerning scrutiny of performance against the objectives and the performance targets/outcomes, as set out in the Service Delivery Plan 2019/20, for the period April to June 2019.

Members were provided with a presentation in support of this report by Jackie Sutton – Integrated Risk Management Planning Officer.

Members were informed that the report provides Members with an opportunity to scrutinise performance; and includes highlights from Functional Delivery Plan actions and high level, Summary Performance Indicators.

They were also informed that Functional Delivery Plans are produced by each function, with key actions incorporated into the Service Delivery Plan. They were advised that Functional Plan key deliverables also now include actions contained within the recently approved IRMP Supplement and HMICFRS Inspection Report.

It was highlighted to Members, that progress reporting within the report, follows a "RAG" system. They were informed that although it is still early, some subactions of the key deliverables, have already been completed. For example, cross border risk information has been successfully shared with partners and is available on the Portal and Mobile Data Terminals (MDT's); and the Positive Action Strategy is now fully implemented and resourced, to ensure diversity across Departments.

Members were advised that most actions are now underway (amber), however there are six sub-actions which have not yet been started, although it is intended that these commence this year.

With regards to the cumulative summary indicators, Members were informed that for Quarter 1, they are all green, with the exception of the total Special Services attended, which no longer has a target, as previously explained. It was re-iterated to Members that with regards to Special Services, we often have no way of influencing the number of calls, or indeed whether we would wish to reduce some of them, for example assisting partner agencies; and people locked in or out. Members were advised that for the Special Service calls that

we can influence, such as RTC's and Water Rescues, these have been made into individual LPI's.

The presentation highlighted to Members that the total number of incidents attended, are significantly lower than in 2018/19, although June 2018 was the beginning of the spate conditions, which saw unprecedented numbers of calls and incidents for a 2 month period.

Members were informed however, that even when compared with the cumulative figures for 2017/18, the figures are still significantly lower for this quarter.

With regards to primary fires, Members were advised that there were 38 less than in 2018/19; and the number of accidental dwelling fires, were also on target. They were also informed that unfortunately, there had been 1 fatality; and 28 injuries in accidental dwelling fires (2 being serious injuries), which is 4 more than for quarter 1 last year.

With regards to secondary fires, it was highlighted that there have been 247 less this year, compared with the same period last year.

In relation to false alarms attended, Members were informed that the reductions clearly show the impact and success of the Unwanted Fire Signals Strategy; and the hard work of the team. They were advised that this has resulted in a reduction of 74 alarm calls when compared to 2018/19; and 38 less domestic smoke alarm actuations.

A question was raised by Members as to whether officers are confident that the reductions are positive and not simply due to people not reporting incidents. Members were informed that these type of calls are primarily down to system alerts, which when they are false alarms, often tend to be due to poor management or maintenance of the equipment. When the equipment is managed and maintained properly, the system is not actuating unnecessarily. Therefore, these type of calls are not impacted by human behaviour.

With regards to the number of fires in non-domestic premises, Members were advised that the figures for both deliberate incidents and accidental incidents, are under target and considerably lower than 2018/19.

In terms of the 19 deliberate incidents in 2019/20, Members were informed that 7 were in prisons, which is a reduction of 10 on the previous year. It was highlighted to Members, that again, this reduction reflects the work undertaken by staff.

In relation to accidental fires in non-domestic premises, it was highlighted that the current figures are 10 under target, with there being a total of 43 to date. Out of those, Members were informed that in 18 cases, the cause has been electrical equipment/ electricity.

In relation to the achievement of the 10 minute attendance standard, Members were informed that this has been achieved on 94.1% of occasions, which is significantly above the 90% target.

Members were advised that contributing to the fast attendance time, are two further KPI's; how quickly 999 calls are answered; and how quickly crews mobilise to an incident after being alerted by Fire Control.

With regards to the percentage of 999 calls being answered within 10 seconds, Members were advised that this is being achieved on 97.5% of occasions, above the target of 96%; and in relation to alert to mobile times being under 1.9 minutes, they were informed that this has been achieved on 95.9% of occasions, against a target of 95%.

In terms of the number of shifts lost due to sickness absence, Members were advised that the figures for grey book (operational) staff, red/ green (non-operational) staff; and all personnel, have all achieved the expected standard and are below the 4% target. With regards to the rise in non-operational staff sickness absence on last year's figures, Members were informed that this is due to a small number of staff being off on long-term sickness.

The presentation went on to highlight some KPI's which are for quality assurance only, as they are the type of incidents that we cannot influence in any way. Members were informed that the total number of emergency calls received, has been much lower this year compared to last year during the spate conditions.

With regards to Special Service calls that we would not wish to discourage, Members were informed that there has been an increase on the previous year, with a total of 865. Out of those, 127 were affecting entry, whilst 93 were in relation to assisting partner agencies, which is an in incident type on the increase.

They were informed that included within Special Service calls, is the number of RTC's, the LPI target for which has not been achieved. Members were informed that the Prevention teams work with Road Safety Partnerships to identify areas where RTC's occur and put speed reducing measures in place. They also look at groups to engage with around road safety, which at present, is the aged 16 to 25 group. With regards to RTC's, Members were advised that there have been 2 fatalities and 72 injuries, which is 23 less than last year, however 15 of those injuries were considered to be serious.

Members were advised that another area of Special Service calls that we are trying to influence, is around water rescue incidents. They were informed that there have been 6 such incidents this year, which is half the amount of last year. Examples of such incidents include searches for persons reported in the water; and vehicles in distress being towed to dock. Members were advised that again, Prevention teams are working with partners to educate around water safety.

With regards to HFSC's, Members were informed that a total of 14217 have been delivered during Quarter 1. 11669 have been delivered by operational crews, with 51.3% of those, identified by status reports as being households with at least 1 person over the age of 65. Members were advised that a total of 2228 Safe and Well visits have been delivered by Prevention Officers; and that our targeted approach to home safety was praised during the HMICFRS Inspection. Members were also informed that we continue to ensure that our resources are targeted to the right people; and that previously, the over 65's

have been targeted, however the link between incidents and deprivation, is currently being explored.

The Chief Fire Officer informed Members of a couple of recent deliberate fires within Wirral, whereby the perpetrators have been identified and placed into custody within hours of the incidents occurring. Members were advised that this highlights the success of joint working between MFRA and Merseyside Police.

Questions were raised by Members in relation to requests from partner agencies for assistance; and whether those requests were due to those agencies requiring our skills, or not having the time to respond themselves. Members were informed that the vast majority are around gaining entry to premises, as our appliances contain the required equipment. They were also advised that the number of such concern for welfare requests, are increasing.

A further question was raised by Members with regards to our liaison with the RNLI, with reference being made to a recent television documentary; and whether incidents could be broken down to demonstrate the level of involvement with the RNLI.

Members were informed that in terms of water rescue incidents, a call would normally come from a member of the public, through to the coastguard, who would deploy both MFRA and RNLI assets. They were also informed that a number of calls have been in relation to people in difficulty in the mud. It was confirmed to Members that the number of Special Service calls could be broken down more widely; and that a report will be brought back to a future meeting, showing this breakdown and detailing how decisions are made regarding the deployment of assets.

A question was raised by Members with regards to the total number of fires attended during April 2019, which was significantly higher than the total number during April 2018; and whether there was a specific reason for the increase. Members were advised that the increase was predominantly due to the dry, warmer weather during April 2019, compared with the wetter weather during April 2018; and the fact that April 2019 encompassed the school holiday period.

#### Members Resolved that:

- a) The attached report be approved for publication on the Website.
- b) A further report be brought back to a future meeting, regarding a breakdown of Special Service calls; and information detailing how decisions are made with regards to the deployment of assets.

# 4. New St Helens Fire Station - Additional Fourth Bay

Members considered Report CFO/047/19 of the Chief Fire Officer, concerning the construction of a standalone fourth bay at the new St. Helens Fire Station, which will be sufficiently sized to house the Combined Platform Ladder (CPL) specialist appliance.

Members were provided with an overview of the report, which highlighted the changes approved within the 2019-21 IRMP Supplement, including the introduction of a "Hybrid" duty system at three locations, including St. Helen's, which will increase the number of available appliances.

Members were advised that the original, approved plans for the new St. Helens Community Fire Station, include 3 appliance bays, which would accommodate the "Hybrid" system (which operates with 3 appliances).

However, Members were also advised that a review is currently underway to identify the optimal locations for specialist appliances. At present, the Combined Platform Ladder (CPL) is located at St. Helens; and although the CPL could be moved to another station, the review has established that St. Helens is an effective location. Members were therefore advised that if the CPL remains at St. Helens, the 3 appliance bays within the original plans, would not be sufficient, hence the proposal to construct a standalone appliance bay at St. Helens.

Members were also informed that the proposals would maximise future opportunities for working with partners, as well as ensuring that all the appliances can be securely accommodated at the new St. Helens station.

Questions were raised by Members in relation to the financial impact of the proposals.

Members were assured that there was money available to utilise within the capital investment reserve.

They were also advised that although the site is fairly vast, the scope to add a fourth bay was restricted due to mine shafts. This meant that an extra bay could not be added onto the building, resulting in the proposal to build an independent, standalone building.

#### Members Resolved that:

- a) The current progress on the proposed new St. Helens Community Fire Station, be noted.
- b) The proposal to proceed with a new fourth appliance bay, be approved.
- c) The increase of the current scheme budget by £300k, funded by a contribution from the capital investment reserve, be approved.

#### 5. THE SUPPLY OF ELEVEN TYPE B PUMPING APPLIANCES

Members considered Report CFO/046/19 of the Chief Fire Officer, concerning the intention to procure eleven Type B fire appliances, as per the vehicle/ fleet asset management plan; and in response to the approved changes contained within the 2019-2021 Supplement to the 2017-2020 Integrated Risk Management Plan (IRMP).

Members were provided with an overview of the report, which explained that the Authority have a policy of refreshing appliances every 15 years.

Members were advised that appliances remain on the frontline for between 10 and 12 years, and are then utilised as reserve appliances for the remaining years of their asset life.

Members were informed of the recent decision by the Chief Fire Officer to delay the disposal of 4 appliances, due to the new IRMP Supplement proposals; and also the potential for a no-deal Brexit and possible subsequent civil unrest. The Chief Fire Officer explained that last time there was civil disorder, a number of appliances were damaged and therefore unavailable whilst being repaired. Therefore, in order to safeguard against such events, it was decided to delay the scheduled disposal.

It was confirmed to Members that the proposals reflect the Asset Management Plans; and the breakdown costs of appliances and a breakdown of the tender process, was highlighted to Members.

Members commented that the proposals relate to MFRA's core business and core equipment, for which they do not receive any capital grant. Therefore, the Authority are required to put aside revenue to fund the purchase of such essential equipment.

Questions were raised by Members regarding Corporate Social Responsibility; and how this was measured as part of the tender evaluation process. Members were advised that officers did not have the specific information to hand in relation to this contract, however some general examples were provided to Members; and they were advised that a more specific response would be provided by the Head of Procurement, following the meeting.

Further questions were raised by Members in relation to electric powered vehicles and whether there were charging points available on Community Fire Stations.

Members were advised that currently, there are not charging points on stations. They were informed that although there have been significant advances around electric vehicles, the technology has not developed sufficiently to enable electric fire appliances to be viable. With regards to the introduction of electric vehicles to the ancillary fleet, Members were informed that the cost of electric vehicles is currently still very high compared with the cost of other vehicles; and officers need to apply a judgement around the cost of the vehicle and the pay back. They were also informed that should the Authority decide to install electric charging points on stations, there would be tax implications for staff charging their own vehicles.

Members were advised however, that officers are very mindful of the changes around emissions and electric vehicles; and there will undoubtedly be a point in the future when electric vehicles will be introduced as part of the fleet.

#### Members Resolved that:

- a) The content of the report be noted.
- b) The proposed procurement, be approved.

- c) The increase in the 5 year capital programme appliance replacement scheme by £0.170m to £3.350m, to facilitate the future purchase of a 12th new appliance, be approved.
- d) Further information regarding the Corporate Social Responsibility criteria in relation to the tender evaluation process, be provided to Members.

Close

Date of next meeting Thursday, 6 February 2020

MERSEYSIDE FIRE AND RESCUE AUTHORITY				
MEETING OF THE:	COMMUNITY SAFETY AND	PROTECTION	COMMITTEE	
DATE:	6 FEBRUARY 2020	REPORT NO:	CFO/003/20	
PRESENTING OFFICER	CFO			
RESPONSIBLE OFFICER:	DEB APPLETON	REPORT AUTHOR:	DEB APPLETON	
OFFICERS CONSULTED:	STRATEGIC LEADERSHIP	TEAM		
TITLE OF REPORT:	SERVICE DELIVERY PLAN NOVEMBER 2019	I UPDATE - JUL	Y TO	

APPENDICES:	APPENDIX A:	SERVICE DELIVERY PLAN 2019/20 -
		JULY TO NOVEMBER UPDATE
	APPENDIX B:	PERFORMANCE INDICATOR UPDATE

# **Purpose of Report**

1. To request that Members review and consider the performance against the objectives and the performance targets/outcomes as set out in the Service Delivery Plan 2019/20 for the period July to November 2019.

#### Recommendation

2. That Members approve the attached reports for publication on the website.

# **Introduction and Background**

- The 2019/20 planning process began in January 2019. The process considered organisational risk, legislation, financial constraints and consultation outcomes to create innovative and value for money initiatives in order to inform the IRMP and Service Delivery Plan.
- 4. The July to November Service Delivery Plan Performance Report for 2019/20 is the document that reports and updates on the Functional Plan action points and Key/Benchmark Performance Indicators against the targets that were approved by Members in March 2019.
- 5. Reporting is provided on a regular basis to Members through the Authority's Committees.

#### **Performance Indicators**

- 6. In March 2019 a full annual review of performance indicators and their relevance was carried out. It was agreed Performance measures would continue to be grouped in the following way:
  - Summary Indicators key summary performance indicators to measure how MFRA is performing. A number of these indicators are
  - Service Plan outcomes Key Performance Indicators
  - Tier 1 Outputs contributory outcomes and Local Performance Indicators
  - Tier 2 Output Local Performance Indicators
- 7. Performance indicators have been grouped according to incident type:
  - Dwelling fire
  - Non domestic property fire
  - Anti-social behaviour and other fire
  - Road traffic collisions
  - Special service
  - Fire alarms
  - Staff welfare, risks and competency
  - Energy and the environment
- 8. The Key Performance Indicator TC05 Special Service Calls attended no longer has a target and is for quality assurance only. This decision was made due to the type of incidents attended. It was agreed that MFRS would not want to discourage many of the calls received, nor are we able to influence performance in some areas such as assisting partner agencies. Areas MFRS could influence such as RTC's attended and water rescue incidents, while still included in this indicator are also recorded separately as RC11 and RC24.
- 9. This report focuses on the Benchmark Performance Indicators underpinned by the key and local performance indicators to illustrate and inform as required.
- 10. The format has been designed to give a clear illustration of how the Service is performing against Key Performance Indicators which are grouped together e.g. dwelling fire related indicators are influenced by the Community Risk Management measures we put in place so this group includes measurement of the number of Home Fire Safety Checks and Safe and Well visits we deliver especially to those most at risk, which we have recognised are the over 65's and people living in areas of deprivation.
- 11. The PI's are monitored and scrutinised each month through the Performance Management Group which is an internal meetings of relevant managers and the Strategic Leadership Team Strategy and Performance Board. Exceptions and areas of poor performance are highlighted and action plans put into place as appropriate.
- 12. All performance for July to November is covered in detail in the appendices to this report.

13. Members have approved the IRMP Supplement and HMIFRS report in recent months and work is currently ongoing to incorporate actions related to both in a revised Service Delivery Plan to ensure that all performance reporting is in one place. Future Service Delivery Plan updates will include these new actions.

# **Functional Plan updates**

14. A colour coding has been added to the Functional Plan updates to indicate progress.

#### **Key for Progress Reporting**

- ⇒ Action is now business as usual/complete
- ⇒ Action is well underway/completion anticipated by a stated date
- ⇒ Action is on hold or not started

# **Equality and Diversity Implications**

15. Equality and Diversity actions form part of the Service Delivery Plan and each action is equally impact assessed as appropriate. Performance against Equality Objectives is included in the twice yearly Equality and Diversity update reports that are submitted to committees of the Authority.

# **Staff Implications**

- 16. There are no direct staffing implications contained within this report. Performance is discussed with a number of staff during the planning process and reporting periods, and those staff provide updates and put in place strategies and plans for performance improvement where required.
- 17. The Service has adopted a new methodology for setting performance targets for stations and station staff have been involved in that process.

# **Legal Implications**

18. There are no direct legal implications contained within this report.

# **Financial Implications & Value for Money**

- 19. It is the aim of the majority of objectives to provide the same or an improved level of service for the same or a reduced cost.
- 20. Initiatives where there are cost implications have been approved by the Authority and they are monitored closely through the project management process.

# Risk Management, Health & Safety, and Environmental Implications

21. Consideration of Health and Safety, the environment and successful risk management is paramount in project managing all of the IRMP and Service Delivery Plan actions Contribution to Our Mission: Safer Stronger Communities – Safe Effective Firefighters

22. The Service Delivery Plan is The Service Delivery Plan is the primary method by which the Authority delivers its objectives in order to achieve its Mission.

#### **BACKGROUND PAPERS**

**CFO/111/11** If this report follows on from another, list the previous report(s)

# **GLOSSARY OF TERMS**

MFRA Merseyside Fire and Rescue Authority is the physical and legal entity.

When writing reports MFRA is the "object".

MFRS Merseyside Fire and Rescue Service is the service provided by MFRA.

When writing reports MFRS is the "action"

You are employed by the Authority (MFRA). The job you do forms part of

**E.G.** the Service (MFRS) provided by the Authority (MFRA).

If in doubt use MFRA.

# **SERVICE DELIVERY PLAN 2019-20:**

# **April 2019 to November 2019**

# **INDEX**

**Total emergency calls** 

**Total incidents** 

**Total fires** 

**Primary fires** 

**Secondary fires** 

**Special services** 

**False alarms** 

**Attendance standard** 

Sickness absence

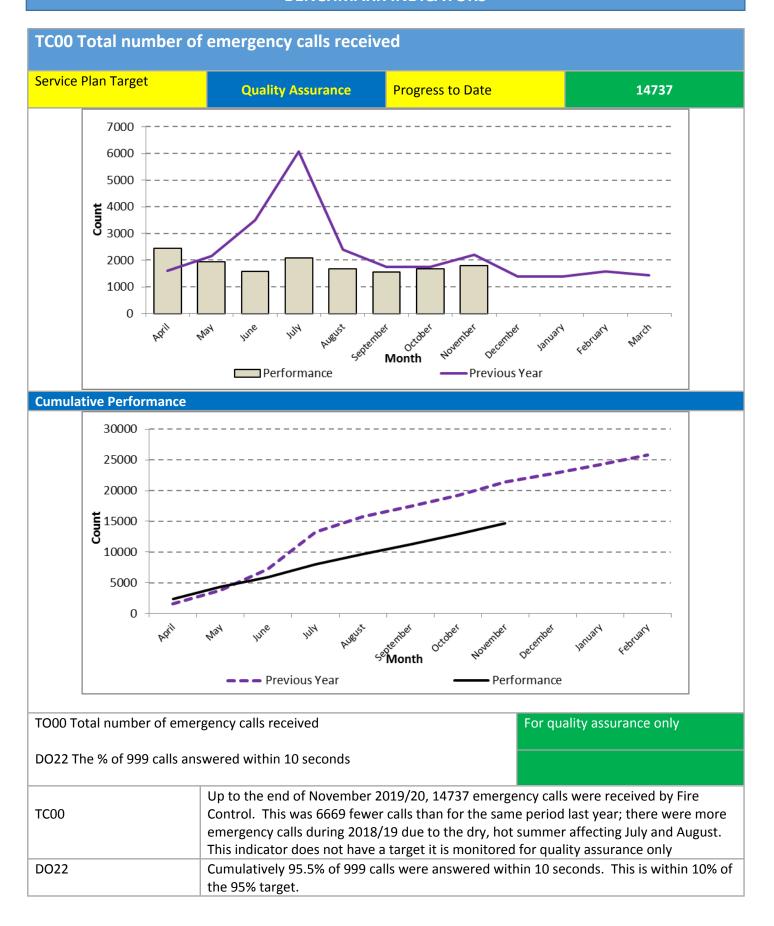
**Carbon output** 

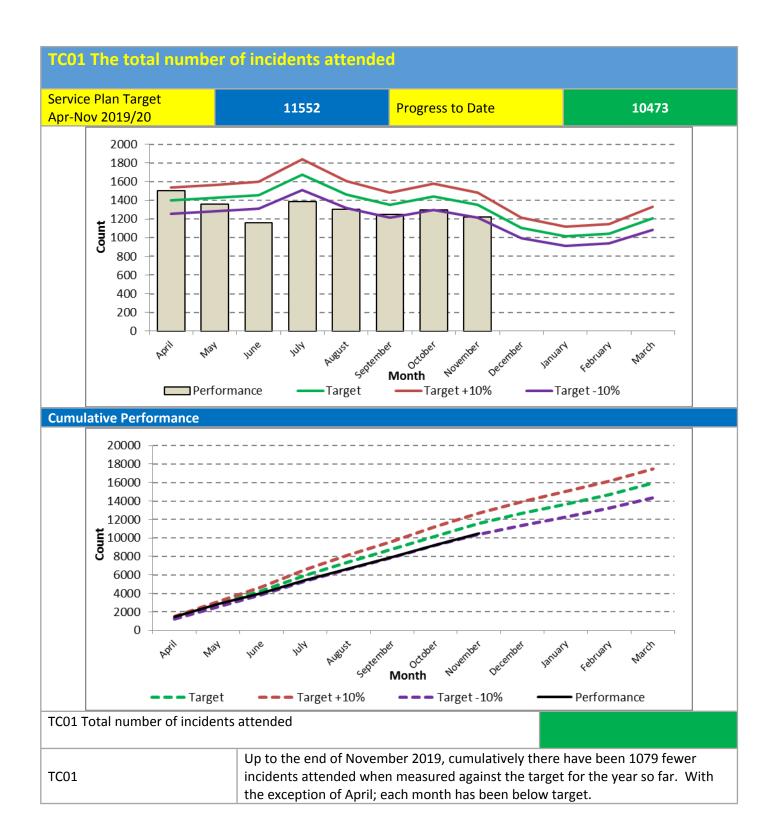
# **Objective:**

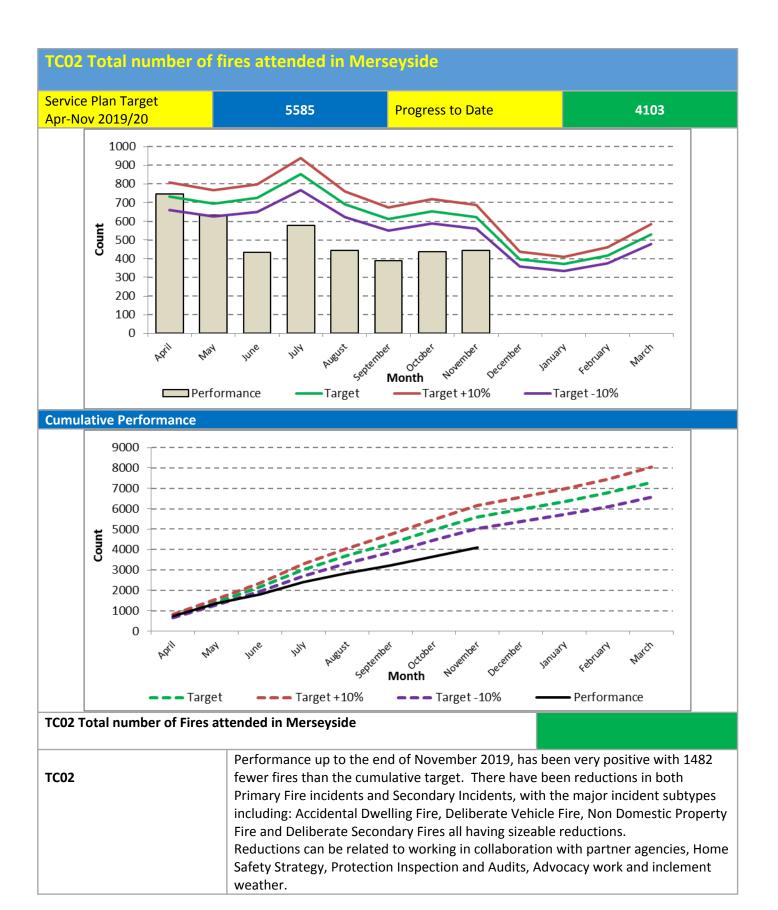
Good performance is reflected on the top bar of each indicator graph. We use Red, Amber, and Green to indicate how each indicator is performing. Amber reflects an indicator is within 10% of target.

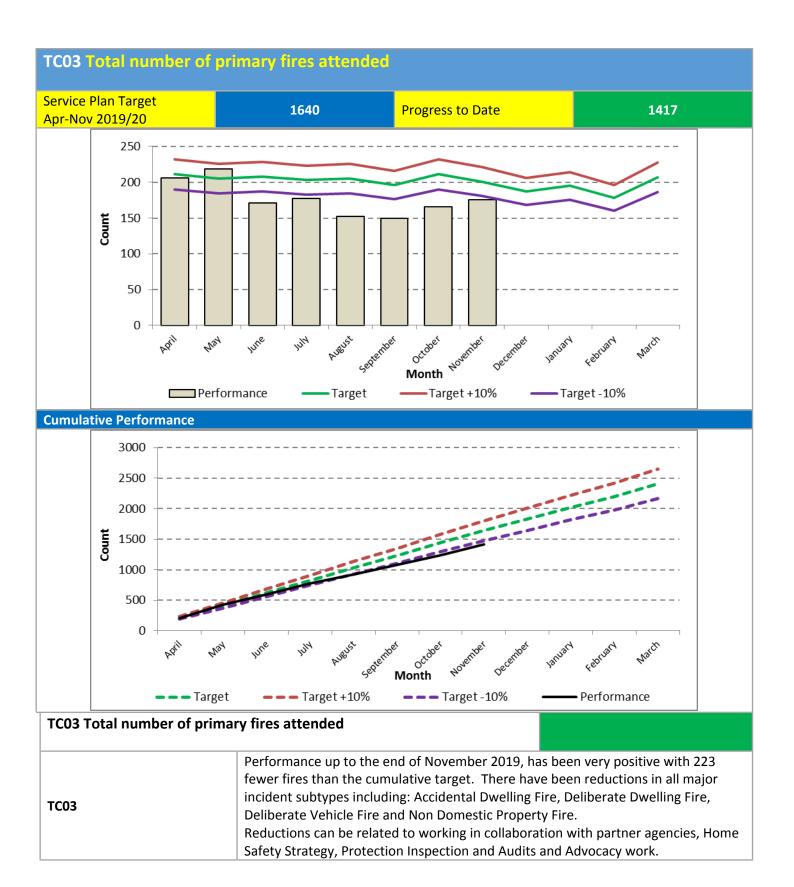


# **BENCHMARK INDICATORS**



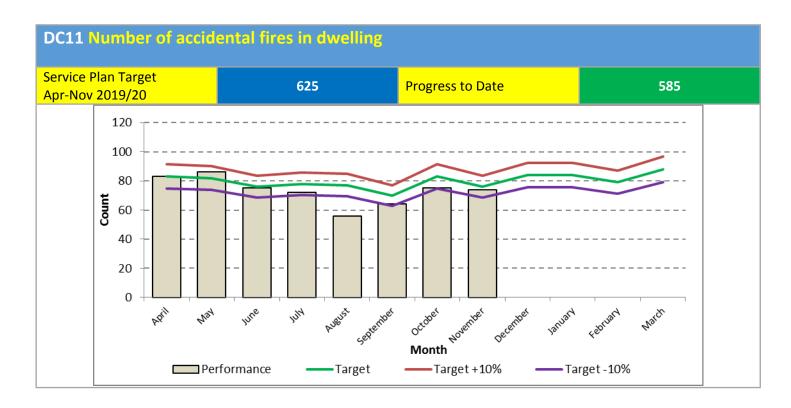


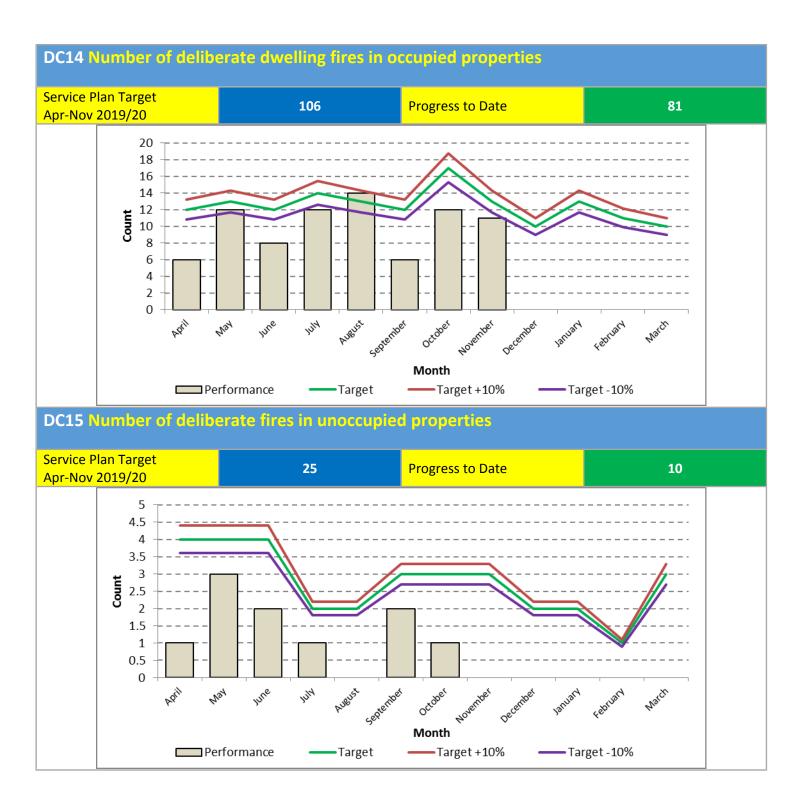


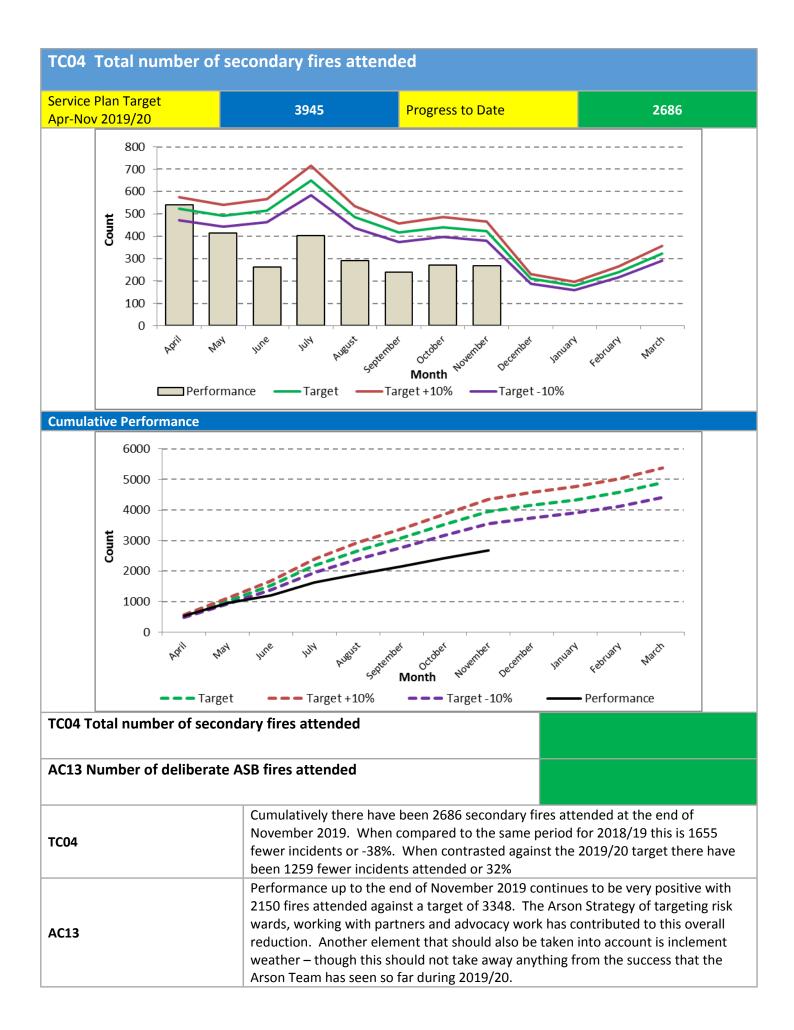


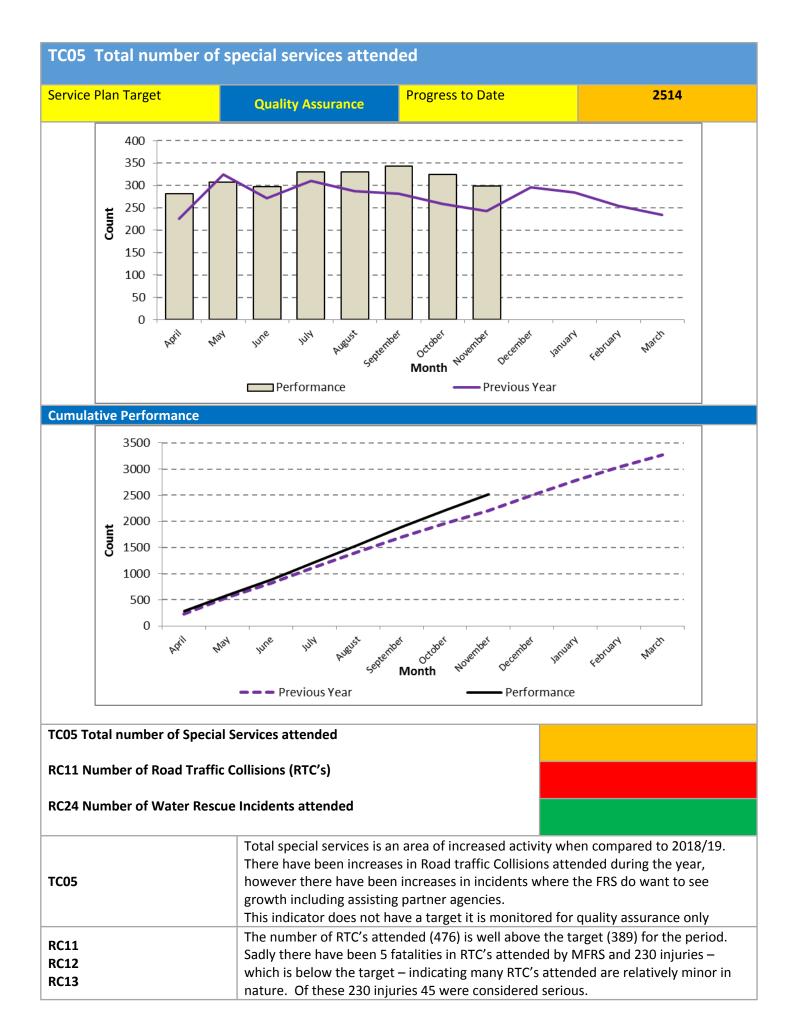
DC11 Number of accidental dwelling fires	
DC12 Number of fatalities in accidental dwelling fires	
DC13 Number of injuries in accidental dwelling fires	
DC14 Number of deliberate dwelling fires in occupied properties	
DC15 Number of deliberate dwelling fires in unoccupied properties	
DC16 Number of deaths occurring in deliberate dwelling fires	
DC17 Number of injuries occurring in deliberate dwelling fires	

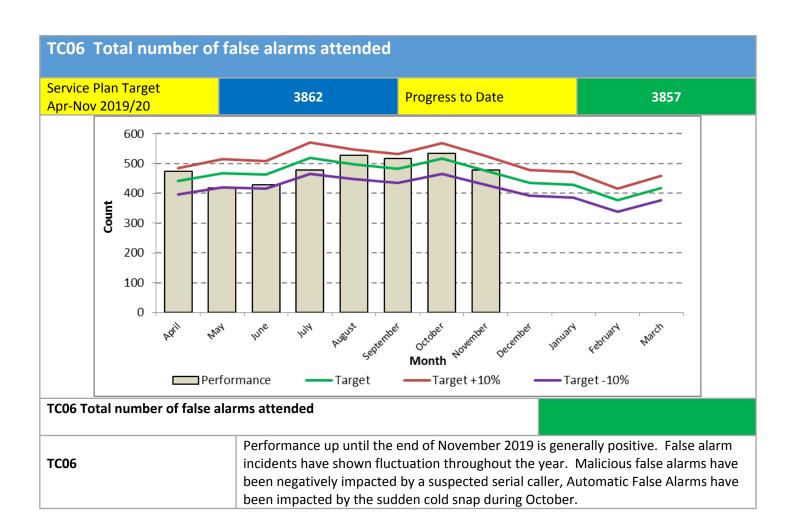
COMMENTARY:		
DC11	Performance up to the end of November 2019 has been very positive with 585 incidents so far. When compared to the equivalent period of last year, this equates to a reduction of 32 incidents.	
DC12	Unfortunately there has been 4 fatalities in an accidental dwelling fires during 2019/20 up to the end of November 2019.	
DC13	When compared to the same period last year, there has been an increase of 4 incidents (from 58 to 62), however when compared to the target performance has been narrowly achieved by 1 incident.	
DC14 DC15	There have been sizeable reductions in deliberate dwelling fires in both occupied and unoccupied properties. Incidents in occupied premises 25 below the target (106 vs 81) and incidents in unoccupied properties is 15 below the target (25 vs 10).	
DC16 DC17	Unfortunately there has been 1 fatality as a result of a deliberate dwelling fire during 2019/20 to date, assuming only 1 fire death for the entirety of 2019/20 then the annual forecast of 1 fatality will be sadly achieved. There has been a total of 5 injuries in such incidents, 5 fewer than the equivalent period of last year.	



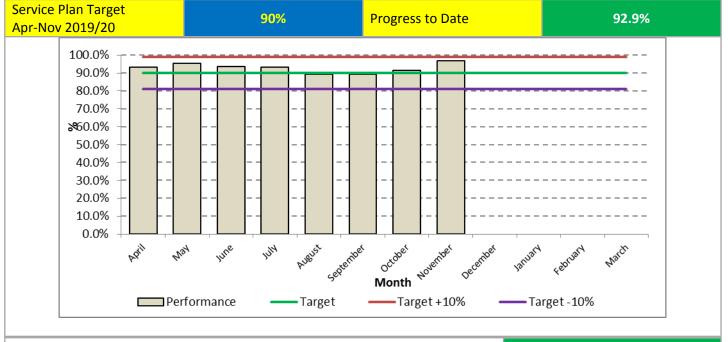








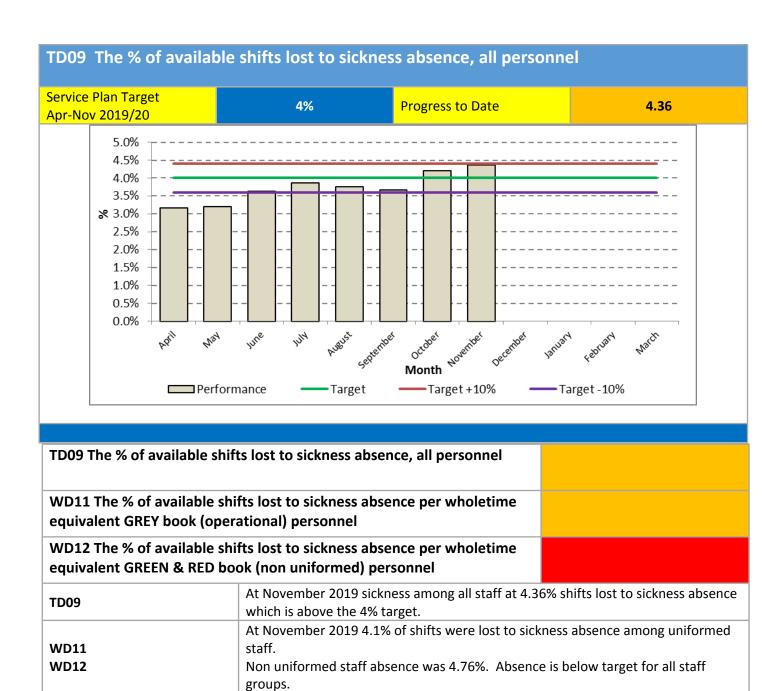
# TR08 Attendance standard – the first attendance of an appliance at all life risk incidents in 10 minutes

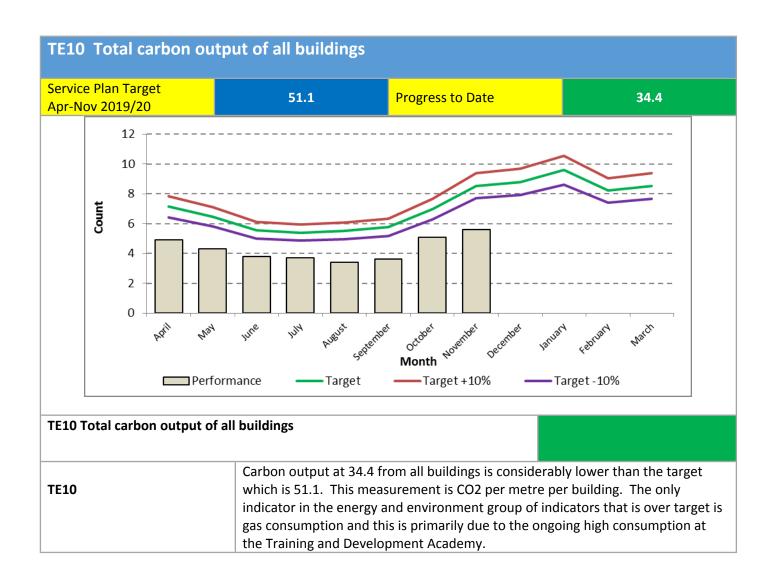


TR08 Attendance Standard – first attendance of an appliance at all life risk incidents in 10 minutes

DR23 Alert to mobile in under 1.9 minutes

TR08	Operational staff attained the attendance standard of the first attendance of an appliance at a life risk incident within 10 minutes on 92.9% of occasions, achieving
	the target of 90%.
	Crews when being mobilised to emergency incidents went from alert to mobile in
DR23	under 1.9 minutes on 95.5% of incidents achieving the target 95%.







# **SERVICE DELIVERY PLAN 2019-20**

**July-November 2019 Report** 



# **Key for Progress Reporting**

- ⇒ Action is now business as usual/complete
- ⇒ Action is well underway/completion anticipated by stated date
- ⇒ Action is on hold, not on target or not started

#### **SERVICE DELIVERY PLAN – 2019-20 ACTION PLAN:**

#### **OPERATIONAL PREPAREDNESS:**

#### FP 19/20-1.1: IRMP

Complete feasibility study and detailed costing exercise for the proposed redevelopment of the TDA (jointly with NWAS and Police) and provide MFRA with a fully costed options appraisal. Deliver the resultant option decision on behalf of the Authority.

#### Actions:

- 1. Continue to work to the Action Plan and Risk Register of the TDA Redevelopment Board to deliver the site re-development.
- 2. Work in collaboration with MFRS Estates Team.

- ⇒ Regular and periodical updates are compiled by the Board chaired by the Area Manager Ops Preparedness.
- ⇒ Estates Team continue to work on the planning application and wider scoping exercise for the rebuild

#### FP 19/20 1.2: IRMP

Progress and implement authorised recommendations from the Strategic Leadership Team as to the most effective and efficient means in providing the correct infrastructure at the TDA to deliver Service training

#### Actions:

- 1. Continue to work to the Action Plan presented to SLT Ops Board to deliver the the most effective and efficient means in providing the correct infrastructure at the TDA to deliver Service training.
- 2. Work in collaboration with MFRS Ops Response.

# ⇒ Action plan objective being maintained We continue to deliver training across all LPI, we have seen a renewed focus on Level 1 command training. Years 2019-21 sees an uplift in recruitment in over 35% each year. ED&I outcomes are reported via POD. We have seen increased demand for driver training given driving forms part of the contract for new FF entrants. Command school have delivered a high rise exercise

#### FP 19/20-1.3: IRMP

Ensure collaborative opportunities with Merseyside Police and North West Ambulance Service are fully explored and kept under review in line with the Policing & Crime Act 2017

#### **Actions:**

Monitor and review all areas of collaboration, developing business cases where they are in the interests of efficiency, effectiveness or public safety, through collaboration with Merseyside Police and NWAS, and as determined by the Blue Light Collaboration Programme Board. Opportunity assessments and reports will be undertaken against:

- 1. Shared Estate
- 2. Operations
- 3. Support Services

- → MOU for Gaining Entry will be launched in 1st qtr of 2020. A preferred option has been identified in relation to the future of arson and fire investigation on Merseyside. Work is ongoing to complete a detailed assessment of this collaborative opportunity, which may take at least 12 months to implement. Joint work in relation to the provision and support for body worn video cameras is being conducted by all three blue light services to deliver the most effective and efficient solution.
- ⇒ Tri Service delivery of programmes of JESIP Commander and Control Room Supervisor courses continues. The Control Room training is the only courses of its kind in the North West.

#### FP 19/20-1.4: HMI

Review and continue implementation of the Standard Operational Procedures (SOP) and supporting guidance in line with National Operational Guidance (NOG) as part of regional collaboration and support the ongoing development and maintenance of NOG through the completion of a Strategic Gap Analysis.

#### **Actions:**

- 1. Produce updated suite of SOPs in line with the NOG
- 2. Consultation
- 3. Gap analysis with existing SOPS
- 4. Scheme of work linked to SOP and guidance content to develop training packages.

⇒ The ongoing review of SOPs will now move to a 2 yearly cycle. Future changes to SOP's will now be agreed by Governance group at a convened meetings.

A programme of training packages will be outlined with GM training for delivery and production by TDA staff assisted by OPRT officers.

Governance and links to other functional areas will be outlined in a new flowchart to be agreed and circulated in next quarter

#### FP-19/20-1.5: IRMP/HMI

To continue to review operational risk information, including the conversion of MFRS Site Specific Risk Information (SSRI) into the development and implementation of Site Information Risk and Hazards (SIRAH) including how we can share Cross Border risk information with neighbouring FRS's.

#### **Actions:**

- 1. Continue with the development of an 'in house' App
- 2. Deliver the necessary training to all personnel.
- 3. Implement new SIRAH app for provision of operational risk information and associated procedures.
- 4. Continue to work to the Action Plan of the Sirah Board to deliver the app.
- 5. Identify opportunity to share Cross Border risk information with neighbouring FRS's (IRMP 19-21)
- 6. Enhance cross border training with neighbouring FRS's to assist at cross border incidents (IRMP 19-21).
- ⇒ Due to a technical issue with the SIRAH app and the toughpad build, together with the complex link with the MDT rollout project, there has been a delay in the rollout of the SIRAH app. Resolutions have been identified and worked on, and a rollout plan is currently being drafted.
- ⇒ Cross border risk information has been successfully shared with NW partners through use of Resilience Direct. NW information is now displayed on service portal and MDT.

#### FP-19/20-1.6: HMI

Failure to Identify Foreseeable Risk. Fire and Rescue Authorities have a responsibility for the health, safety and welfare of their employees. This runs parallel to their responsibility to reduce the risk from fire (and other emergencies) to the community they serve, and the environment in which they operate.

#### **Actions:**

- 1. Fulfil legislative responsibilities
- 2. Produce a Risk Management Plan
- 3. Produce Emergency Response plans
- 4. Consider National Operational Guidance

⇒ A review of foreseeable risk within Merseyside has been completed. Within this the Community Risk Register was cross referenced with historic incident data but also with new emerging local risk such as growth within Port of Liverpool. A business continuity style exercise will be held in November 2019 to validate the planning assumptions and strategic intent outlined within this document

# FP 19/20-1.7: IRMP/HMI

Progress and implement authorized recommendations from the Strategic Leadership Team as to the most effective and efficient means in providing specialist vehicles and equipment in support of front line operational response.

#### **Actions:**

- Continue to work to the Action Plan presented to SLT Ops Board to deliver the the most effective and efficient means in providing specialist vehicles and equipment in support of front line operational response site redevelopment.
- 2. Work in collaboration with MFRS Ops Response
- 3. Explore feasibility of drone capability (IRMP 19-21)
- 4. Explore use of technology to support and better inform mobilisation of resources (IRMP 19-21)

⇒ Recommendations from specialist appliances and pod review authorised via Ops Board 28.06.19. GM Longshaw Assigned action owners to work packages listed within the implementation plan. Projected delivery will exceed 19/20 functional plan year. The project reports to Ops Board every month. Wildfire work project reported to Ops Board on 19.12.19

# **Operational Preparedness: Equality, Diversity and Inclusion Objectives**

#### ED/19/20/4.6: HMI

To ensure that operation preparedness plans, services information and operational guidance, collaboration opportunities and training is taking Equality & Diversity impacts into account, to make them fully inclusive for all staff.

#### **Actions:**

To review the Training and Development Academy facilities and Croxteth Fire Station site in line with the core training delivery model to ensure Equality & Diversity are considered from an access point of view and inclusion in relation to specific firefighter facilities.

The Training & Development Academy current provides separate male and female welfare facilities both for staff and students. This will be further reviewed once the decision over whether the TDA moves to a new site or is refurbished as interim measures may be required to provide sufficient facilities to cope with demand.

#### **OPERATIONAL RESPONSE:**

#### FP-19/20-2.1: IRMP

Ensure that we maintain the Health, Safety and Welfare of all Merseyside Fire & Rescue Service staff and continue to strengthen operational response through improvements identified as a result of effective monitoring audit and review of the operational response function.

#### Actions:

- 1. Evaluate and Review the organisational and individual risk posed by individuals working different shift patterns.
- 2. Implement the revised analytical risk assessment and support the introduction with the quality assurance of the process.
- 3. Review the debrief process and supporting software to improve learning from operational activity.
- 4. Engage with operational staff and reinforce the good practise guidance in relation to operational readiness and decontamination post incident to complement national research.

- ⇒ The hybrid system has been introduced at Liverpool City and the related shift pattern has been fully risk assessed. All duty systems are constantly monitored and reviewed.
- ⇒ Analytical Risk Assessment books have now been printed and senior managers have been provided with input in November 2019. Input and implementation of the revised process will begin in January 2020 to operational crews.
- ⇒ Debrief module is under review and communication has started with the software provider. A view needs to be taken on how much work will be completed as Optima who supply OSHENS have been purchased by another company, so we need to consider implications for future investment.
- ⇒ This work is ongoing and a presentation is underway ready for roll out in 2020.

#### FP-19/20-2.2: IRMP/HMI

Manage our resources efficiently and effectively in order to continue to deliver an excellent Operational Response in the context of planned change over the period covered by the IRMP 2017-20 and IRMP Supplement 2019-21

#### Actions:

- 1. Undertake a review of current operational response working practices to ensure continued effectiveness
- 2. Introduce alternate duty systems to evaluate effectiveness as part of future IRMP planning
- 3. Develop STARS to accommodate all self-managed duty systems
- 4. Continue to develop future response options for IRMP 2020 and IRMP Supplement 2019-21

- ⇒ Hybrid working has commenced at Liverpool City with Wallasey scheduled to go live early in 2020. St Helens remains planned to convert in Autumn 2020 in line with completion of the new station.
- ⇒ A new development has been released into the test environment in the StARS system which will provide additional benefits for managing second contract working and semi automating aspects of absence management. Once testing is complete work on developing self-management will continue.
- ⇒ Work has commenced on an alternate model for station management combining functional and station based roles

#### FP-19/20-2.3: IRMP/HMI

Develop our people within Operational Response via continued and improved engagement to deliver a professional service which has a positive impact on our communities and workplace.

#### Actions:

- 1. Build on the feedback from the 2018 Staff Survey and our Service aim 'Excellent People
- 2. Develop new potential managers for the future.
- 3. Monitor the continued Efficiency and Effectiveness of Service Delivery following the structural changes implemented in 2018/19

- ⇒ Prior to the 2020 Staff survey Station Based SM's will engage with operational crews and provide time within the working day for staff to complete the survey.
- ⇒ During the current year we have promoted in excess of 70 managers into a range of substantive positions within the organisation.

# FP-19/20-2.4: IRMP/HMI

Monitor and assess Firefighter, Crew Manager and Watch Manager competency during scheduled Station, Group and Area Manager audits. This will further complement formal assessments delivered and monitored through the Training and Development Academy.

#### **Actions:**

4. Deliver Station, Group and Area Manager audits

From January 2020 Audit process has been altered to incorporate the new weekend audits this will see Station Managers auditing the operational competence of Firefighter, Crew Managers and Watch Managers.

- ⇒ Group managers will audit station readiness via station inspections and crew engagement.
- ⇒ Area manager engagement will be post April 2020, TRM will nominate stations and managers moving forward this will be recorded on the AMC.

5. Continue to deliver and monitor formal competency assessments through the Training and Development Academy

	Operational Response: Equality, Diversity and Inclusion Objectives	
	ED/19/20/2.9: HMI	
	To continue to develop Operational Response staff through continued	
	engagement to deliver a positive impact on our communities and workplace	Strategy and performance team provided data evidence that operational crews
		were not asking E&D questions whilst carrying out HFSC's. Following the
	Actions:	introduction of ED&I training and the interaction with the SM's and stations this is
	Build on the feedback from the 2016 and 2018 Staff Survey and our Service	now moving positively in the right direction.
	aim 'Excellent People' through a range of staff engagement methods such as	
	focus groups and functional communication.	
	ED/19/20/2.10	
,	To continue to develop Operational Response staff through continued	
)	engagement to deliver a positive impact on our communities and workplace	
<u>}</u>		Further to the above energtional groups are now receiving additional training from
<u>.</u>	Actions:	Further to the above operational crews are now receiving additional training from the E&D team which is enhancing their knowledge and understanding, as a result
1	To ensure that operational staff contribute to Knowing our Communities and	the percentage of not known/preferred not to say/refused has reduced
	engage with them to ensure they are safer from fire and risk through equality	substantially
	assurance audits of HFSC's, particularly in relation to recording Equality &	Substantiany
	Diversity monitoring data. The importance of collecting monitoring data is to	
	be reinforced through diversity briefings and improvements made where a	
	need is identified.	

## **PEOPLE & ORGANISATIONAL DEVELOPMENT:**

FP-19/20-3.1: HMI	
Improving our ability to provide good service by diversifying our staff and	
creating a fair and equitable place to work.	
Actions:	
Continue to enhance the organisational Positive action strategy	
Comprehensive recruitment process to meet identified staffing requirements	⇒ Further to the last quarter's progress, work is ongoing in these
3. Revised Transfer in policy	areas
4. Introduce the Fire-fighter Apprenticeship scheme, whilst expanding across	arcas
other roles within the organisation	
5. To implement the Vercida Job Board, and Page Tiger on boarding systems	
6. To deliver a 12 month scheduled Gateway process and identify future	
leaders in both Grey Book and Green Book positions, building in career	
development reviews	
FP-19/20-3.2:	
Ways of working that respond to Service model needs.	
Actions:	
1. To evaluate the grey book roles and produce suitably graded Merseyside	
specific Job descriptions	
2. To evaluate the role and function of grey book positions and validate the job	⇒ Further to the last quarter's progress, work is ongoing in these
description and grade	areas
3. To consider additional contract revision to maximise operational availability	
within budget constraints	
4. To consider the expansion of day related contracts to support organisational	
change.	
<u>FP-19/20-3.3: HMI</u>	
Developing Cultural values and behaviours which make the Fire and Rescue	
Service a great place to work	⇒ Further to the last quarter's progress, work is ongoing in these
Actions:	areas
1. To work with all Directors and Heads of Service to identify key people related	
drivers	

2. To support all Directors and departmental heads in facilitating discussion	
and endorsement of the perceived People drivers by their team members	
3. To produce strategic key outcomes, and an associated delivery plan	
4. Monitor and manage key outcomes	
<u>FP-19/20-3.4</u>	
To deliver a support staff review	
Actions:	English to the last constant and the constant at the con-
To undertake an organisational review and implement revised structures	⇒ Further to the last quarter's progress, work is ongoing in these
with a view to efficiency and active response	areas
2. To consider all collaborative options for work with both Merseyside Police,	
and other partner organisations that improve efficiency and service delivery	
across all designated areas.	
<u>FP-19/20-3.5: HMI</u>	
Strengthen leadership and line management	
Actions:	⇒ Further to the last quarter's progress, work is ongoing in these
To update the succession Planning strategy	areas
2. To review and revise were appropriate the Gateway process	
3. To review and develop promotion centres to create a talent pipeline and	
develop leaders who reflect our values.	
FP-19/20-3.6:	
Maximise the wellbeing of our people	
Actions:	
1. To deliver mental health first aid course to all staff	- Further to the last quarter's progress, work is engoing in these
2. To introduce a range of fitness initiatives to promote and support health and	
wellbeing	u. 535
3. Introduction and validation of new fitness standards across all areas	
4. To develop collaboration with other Fire and Rescue Services and local	
<ol> <li>Actions:</li> <li>To deliver mental health first aid course to all staff</li> <li>To introduce a range of fitness initiatives to promote and support health and wellbeing</li> <li>Introduction and validation of new fitness standards across all areas</li> </ol>	⇒ Further to the last quarter's progress, work is ongoing in these areas

#### **COMMUNITY RISK MANAGEMENT:**

#### **PREVENTION-PEOPLE:**

#### FP-19/20-4.1: HMI

We will evaluate the effectiveness of our Home Fire Risk Assessment methodology in assessing fire risk in domestic premises in consideration of national best practice emerging out of the NFCC Home Safety Toolkit.

#### Actions:

- 1. We will conduct research in line with the NFCC Home Safety Committee to identify best practice in assessing fire risk in the home.
- 2. We will evaluate the effectiveness of our Home Safety Strategy in identifying, evaluating and targeting domestic fire risk.
- 3. We will revise our Home Fire Risk Assessment methodology taking advantage of best practice and ICT to improve the efficiency and effectiveness of our Home Safety targeting and interventions.

- ⇒ MFRS GM Prevention is lead officer in regards the NFCC person centred approach. Full report is to be submitted to NFCC full council in April following an extensive consultation exercise.
- ⇒ HFSC strategy is currently under review and CRM board are aware of revised proposals, we will test the revised concept (people and placed based vulnerability), we will implement strategy from April 2020.
- ⇒ ICT working group to support app development is advancing and devices have been sought to test drive the app in the field.
- ⇒ Further engagement with key partners (such as RSLs and CCG) to improve data sharing and ways of working has commenced.

#### FP-19/20-4.2: IRMP

We will develop a Safe and Well component within the Home Safety strategy based on the learning from the external evaluation of the Safe and Well Pilot to effectively reduce fire risk in the home due to Health vulnerabilities.

#### **Actions:**

- 1. We will review the Safe and Well evaluation with Public Health partners to develop of a Safe and Well component within the Home Safety strategy.
- 2. Working with health partners we will refine health data to better align safe and well targeting to fire vulnerabilities.
- 3. We will develop our partner working arrangements, exploring the feasibility of Safe and Well delivery by partners.

- ⇒ Safe and well in review following restructure of Directorate. SM Safe and well has arranged meeting with Matt Ashton (DPH safe and well lead) to discuss priority areas moving forwards.
- ⇒ Further engagement with key partners (such as RSLs and Liverpool CCG) to improve data sharing and ways of working has commenced.
- ⇒ The revised HSS will be piloted in a number of deprived wards (including Croxteth & Norris Green) on this basis harness the benefits of the partners' assets (Cobalt housing) to assist in delivery of MFRS S&W.

#### FP-19/20-4.3: IRMP

We will restructure the Department to align our people resource, including staff and volunteers, to optimise delivery of our Prevention priorities.

⇒ Currently in recruitment of volunteers with specific role descriptions. Also department has advertised for CM and WM to ensure a structured delivery of prevention activity and support the broader succession planning in line with the People Strategy.

#### **Actions:**

- 1. We will organise departmental staffing to reflect a risk and activity based approach to effective delivery of Home Safety.
- 2. We will implement a Safeguarding audit process to assure the level of safeguarding knowledge and compliance across all functions of MFRS.
- 3. We will ensure that all Service staff are aware of the Volunteer team and the capability that they provide.
- ⇒ Safeguarding governance group created and will sit on 16th January (ACFO will Chair) this will ensure compliance with relevant legislation and raise awareness for all MFRA staff.
- ⇒ We will produce an internal comms plan to support the relaunch of the volunteers.

#### **COMMUNITY SAFETY – PLACE:**

#### FP-19/20-4.4:

We will review MFRS attendance at community safety strategic partnerships across Merseyside

#### **Actions:**

- 1. We will map community safety strategic partnerships across Merseyside and review MFRS officer attendance in line with Service priorities
- 2. We will implement a tiered structure aligning capacity to provide a suitable level of attendance at relevant Strategic Partnerships.
- 3. We will establish a terms-of-reference for each officer attendance at strategic partnerships (i.e. duties, priorities, funding, and collaboration).
- ⇒ Incident Investigation Team Officers are aligned to Community Safety Partnerships (CSP's) and prioritised sub groups such as DISARM, Prevent etc. The Arson and Early Help Community Safety Coordinators represent MFRA on thematic partnership priorities such as ASB, Hate Crime, Domestic Abuse and Troubled Families. MFRA is also represented at Safeguarding Boards, Local Strategic Partnerships and PVP Forum. This way of working is now fully embedded as normal business with MFRA and partners seeing significant reductions across all indices of arson/deliberate fire setting.
- ⇒ A stakeholder mapping presentation was delivered to CRM Board on the 09th September 2019. The presentation provided a clear rational to MFRA's level of attendance at relevant Strategic Partnerships across Merseyside.

#### FP-19/20-4.5: HMI

We will implement and embed the MFRS Road and Water Safety Strategies, working with partners.

#### **Actions:**

- 1. We will deliver intelligence led interventions that improve road / water safety and reduce demand on services.
- 2. We will develop a road / water safety communication strategy to engage directly and indirectly with at risk groups / individuals.
- ⇒ The road and water safety post is currently vacant which is impinging on the department's ability to discharge this action. To date MFRA are maintaining intelligence led interventions through road safety advocates, operational crews and partners. Killed and Seriously Injured figures remain on target to reduce below the Merseyside Road Safety Partnership's target of 400 and the pilot of water safety information being provided during HFSC's in Wallasey continues. This action is ongoing (AMBER)
- ⇒ The MSRP has a dedicated communications officer who discharges this action and the Merseyside Water Safety Forum coordinates corporate communications officers messaging of water safety advice. We have

## 3. We will work with partners to establish a Water Safety Partnership/Forum. ensured comms leads from key organisations share and support each other's campaigns. ⇒ The Water Safety Forum now embedded as normal business and chaired by a MFRA Station Manager, therefore, this action is completed. FP-19/20-4.6: IRMP We will produce a sustainable and targeted Youth Engagement Strategy Actions: 1. We will produce a clear set of priorities and objectives for the Services ⇒ A grade 13 post has been designed and recruited with the successful Youth Engagement Department. candidate starting on the 3rd February 2020. A YE Business Plan will be produced in quarter 4 of the 2019/20 business year. 2. We will produce a prospectus for MFRS Youth Engagement programmes. 3. We will produce a funding strategy which explores multiple avenues to achieve medium to long term financial stability for our Youth Engagement

#### **PROTECTION – PREMISES:**

Programmes.

#### FP-19/20-4.7: IRMP/HMI

We will evaluate the effectiveness of our Risk Based Inspection Programme (RBIP) and the Premises Risk Model (PRM) that underpins it.

#### **Actions:**

- 1. We will identify and procure a credible methodology to evaluate our RBIP and the PRM.
- 2. We will work collaboratively via professional networks to identify best practice methodology for identifying and targeting Protection risk.
- We will utilise local and national best practice to develop a refreshed RBIP and PRM in the interests of efficiency and effectiveness whilst aligning to any developments in the national benchmarking of Protection standards.

- ⇒ Community Risk Management Board has approved the North West Regional Profiling Risk in Regulated Premises Methodology; developed collaboratively with Cheshire FRS, Greater Manchester FRS, Lancashire FRS and Cumbria FRS.
- ⇒ It is proposed that further evaluation of the RBIP is also facilitated at a regional level through the North West Protection Task Group. This will ensure a consistent approach and both external and internal validity.
- ⇒ Through the North West Protection Task group we have received the first issue of the 'Evaluation of the Risk Based Inspection Programme' recently published in collaboration between Lancashire Fire and Rescue Service and Lancaster University. This will assist us in the continued development of the MFRS RBIP and the Premises Risk Model that underpins it.
- ⇒ Protection Department have begun a review of SI 0805 RBIP which will result in further development of our Risk Based Approach to inspection of

# premises covered by the Fire Safety Order 2005. To ensure clarity the Inspection of premises covered by separate legislation such as Petroleum and Explosives will be dealt with in separate Service Instructions, as defined under the revised protection SI Index.

- ⇒ Utilising both local and national best practice we will respond to the Government's Building Safety Programme Communication (Edition 15)

  Definition of Risk Project Survey which has been issued in response to the findings and recommendations of the independent review carried out by Nottingham Trent University on UK FRS risk assessment methodology.
- → MFRS will be hosting a National Fire Chiefs Council Protection RBIP
  Workshop on the 29 January 2020 to share current development and
  strategy of assessing risk in premises and the methodology of inspection
  programmes.

  This in turn will
  inform and contribute to the development of a National approach to RBIP's
  supported by the NFCC.

#### FP-19/20-4.8: IRMP

We will assess the impact of the Hackitt review and other emerging incidents and legislation to inform the resourcing forecast to meet increased demand on MFRS Protection.

#### **Actions:**

- 1. We will produce an impact assessment to provide early insight into emerging legislation which will increase demand on MFRS Protection.
- 2. We will produce a business case for growth (supported by the Authority's Reserves) appropriate to address the increase in demand.
- 3. We will revise the RBIP and the PRM to include new risk relating to new work demand on Protection.

- ⇒ As part of the Department's Transformation Project: Information and Guidance, Protection Department are conducting an evaluation on 'demand drivers' which includes work associated with the Hackitt Review. Once complete this will provide an evidenced based approach to address any increased demand.
- ⇒ The addition in January 2020 of an additional Group Manager role into the Department will allow for better coordination of service wide high rise work aimed at providing clear and effective governance for the implementation of any recommendations following the Grenfell Enquiry.
- ⇒ Service Instruction 0805 Risk Based Inspection Strategy is currently under review and this will include assessing new risk and any increased demand on resources.

#### FP-19/20-4.9: IRMP/HMI

We will refresh the Department Succession plan and expand its remit to consider retention risk (technical knowledge, skills and experience).

Succession Planning continues in line with Staff development, particularly the development of 8 Fire Safety Advisers to Fire Safety Auditors in November 2019, this has alleviated some of the demand on Fire Safety

#### **Actions:**

- 1. We will refresh the 2020 Protection Succession Plan (2015-20) to produce a new medium-term plan for 2020-25.
- 2. We will produce an impact assessment to forecast risk based on known and emerging retention factors including increasing market forces for Protection expertise.
- 3. We will job evaluate all Protection roles in acknowledgement of increasing retention and succession risk.
- 4. We will produce a revised structure that identifies sufficient Protection posts to deliver against the RBIP.

- Inspectors, however our new Auditors will still require significant support in their new roles.
- ⇒ Retention risk is still a major factor at a National Level for Protection Departments and further evaluation is still required to mitigate this risk to meeting our Regulatory responsibilities.
- ⇒ A survey of all our staff has been completed as part of the Department Asset and Resource review. We are now in the process of analysing the outcomes in detail particularly in respect of our staffing model. This evidence based approach will assist in ensuring our staff are in the appropriate locations with the assets they need to carry out their role efficiently and effectively. Will we carefully consider succession planning, securing technical knowledge and experience for the here and now; medium and long term.

## **Community Risk Management: Equality, Diversity and Inclusion Objectives**

#### ED/19/20/2.1

To ensure that CRM Prevention teams have the skills, knowledge and resources to engage and support members of the community to reduce risk of fire or serious injury

#### **Actions:**

To increase the use of partnerships to support Knowing our Communities and deliver campaigns. We will continue to develop diverse community engagement and partnership work to ensure that we meet the needs of diverse communities.

IIT Officers are aligned to Community Safety Partnerships (CSP's) and prioritised sub groups such as DISARM, Prevent etc. The Arson and Early Help Community Safety Coordinators represent MFRA on thematic partnership priorities such as ASB, Hate Crime, Domestic Abuse and Troubled Families. MFRA is also represented at Safeguarding Boards, LSP's and PVP Forum. This way of working is now fully embedded as normal business with MFRA and partners seeing significant reductions across all indices of arson/deliberate fire setting whilst also maintaining ADF's under 1000 incidents per annum. Centrally coordinated campaigns in high demand and selective licensing areas continue as do bespoke campaigns such as Older Persons Day, Winter Warmth and Ramadan.

#### ED/19/20/2.2

To ensure that CRM Prevention teams have the skills, knowledge and resources to engage and support members of the community to reduce risk of fire or serious injury

HFSC data is extrapolated and shared at PMG in order to continually improve the quality of HFSC's.

There is a specific focus on ED&I data to ensure that numbers completed are reflective of the diversity within our communities.

## **Actions:**

To Improve the Equality Monitoring data collected from Home Fire Safety Checks (HFSC) by;

Producing an annual Equality Monitoring report to show where HFSC have been delivered in relation to the Protected Groups

To address gaps in quality Local Authority based Prevention Team Managers, work directly with each Station Management Team to ensure compliance and understanding. This is to complement the ED&I managers training plan.

#### ED/19/20/2.3

To ensure that CRM Prevention teams have the skills, knowledge and resources to engage and support members of the community to reduce risk of fire or serious injury

The Strategic Safeguarding Manager has introduced a governance structure that manages risk on behalf of the Authority through a robust framework that will ensure compliance in line with Section 11 of the Children's Act and Section 42 of the Care Act.

#### **Actions:**

To continue to deliver and embed a MF&RS Safeguarding Strategy for young people and adults and carry out an EIA.

The Service continues to continuously develop organisational knowledge of vulnerability and risk in the community i.e. Adverse Childhood Experience and Contextual Safeguarding.

and is reflective of our audit and inspections outcomes.

#### ED/19/20/2.6

To ensure that CRM Prevention teams have the skills, knowledge and resources to engage and support members of the community to reduce risk of fire or serious injury

In line with MFRA's current risk based inspection programme we will deliver Protection activities to those sections of the business community most at risk from fire or who may be disadvantaged.

This keeps our training of staff relevant at the forefront of safeguarding practices

#### **Actions:**

Develop appropriate Business Safety Diversity campaigns to support and engage with the diverse businesses across Merseyside to enable them to comply with business safety legislation more effectively.

We will look to ensure that our business safety messages reach the largest possible audience through partners such as the Chambers of Commerce, Liverpool City Region Local Enterprise Partnership, Housing Providers, Local Authorities and Better Business for All partnerships.

Emerging risk identified through the Grenfell Tower Inquiry will be used to inform our approach with residents of high rise residential building.

### ED/19/20/3.1

**Actions:** 

To ensure that CRM prevention teams have the skills, knowledge and resources to engage and support members of the community to reduce risk of fire or serious injury.

To review Safe & Well delivery and to ensure that the Service takes into account the needs for different Protected Groups in relation to health, fire and wellbeing by:

Safe and Well independent evaluation has been delivered. SM Prevention is working with DPH who owns the process for CHAMPS to deliver recommendations through 'next stages' action plan. CRM board report for update will be delivered at August 2019 CRM board. Data will be scrutinised using independent quality assurance mechanisms. Data sharing agreements are still being developed between the Authority and each Local Authority with work being undertaken between Strategy and Performance and Prevention Staff.

current with legislation, policies, new innovations and access referrals for

Safe and Well visits.

Service Delivery Plan Jul-Nov 2019 Report	
<ul> <li>Producing regular reports for the Safe and Well visit, which will provide us with a better understanding of the vulnerable people we are engaging with.</li> <li>Provide equality data for the Safe and Well visits, so we are able to identify those protected groups we are engaging with in the over 65 age group.</li> <li>Ensure there is a consistent approach to information sharing for vulnerable persons across the five local authorities</li> </ul>	
ED/19/20/3.5 To ensure that the Road Safety team continues to consider Equality Impacts when delivering RTC training and interventions  Actions: Continue to deliver tailored RTC interventions specifically to support those protected groups at most risk e.g. Young and older age groups	Merseyside Road Safety Partnership will release its revised delivery plan in Spring 2020, which will contain areas of focus for engagement. MFRS will continue to support proactive campaigns regarding young drivers aged 18-24 and older people (for example the Driving Safer for Longer campaign).
ED/19/20/3.6  To work jointly with local partners to maintain and improve the general safety of people living with dementia, their families and carers Actions:  Review the partnership meetings relating to dementia /Age/Disability attended by CRM staff	Prevention Senior Managers currently working with Prevention Team Managers to identify methods to engage with relevant groups – reference holders identified – in progress
ED/19/20/3.7  To work jointly with local partners to maintain and improve the general safety of people living with dementia, their families and carers Actions:  To offer a re-visit service for the most vulnerable, to include those living with dementia	Prevention Senior Managers currently working with Prevention Team Managers to identify methods to engage with relevant groups – reference holders identified – in progress
ED/19/20/3.8  To work jointly with local partners to maintain and improve the general safety of people living with dementia, their families and carers Actions:  To introduce the vulnerable adult missing persons profile (the Herbert protocol –safe and found) Seek to develop new, and maintain existing, partnerships with Dementia Action Alliance members to ensure we maintain	Prevention Senior Managers currently working with Prevention Team Managers to identify methods to engage with relevant groups – reference holders identified – in progress

#### ED/19/20/3.9

To support the work to develop more dementia friendly communities and Dementia Friends, in line with the Prime Minister's Challenge on Dementia

#### **Actions:**

To support dementia friendly communities and Dementia Friends, through our volunteers, Prince's Trust and staff groups –

- Deliver a Memory café (e.g. using the Heritage Centre and Volunteersbringing the old and the young together).
- Promotion of Safe and Well visits for MFRA family members

Prevention Senior Managers currently working with Prevention Team Managers to identify methods to engage with relevant groups – reference holders identified – in progress

#### ED/19/20/4.4

To ensure that CRM Prevention teams have the skills, knowledge and resources to engage and support members of the community to reduce risk of fire or serious injury.

#### **Actions:**

To ensure that prevention Advocate teams are supported around their skills and knowledge on Equality, Diversity & Inclusion to engage with Diverse communities by:

- The development of an Advocate Questionnaire to support appraisals, to identify if our Advocates have knowledge/experience relating to a Protected Group. This can then help develop a personal resource list for use when targeting and engaging with specific protected groups.
- Develop a media package including information on our external facing website about the interventions the Prevention Team provide and how many campaigns we run each year.

In Progress. Prevention Managers in liaison with ED&I team for ongoing training and Corporate Comms team once new internet/portal is delivered. CPD days programmed quarterly to support the delivery of training and development of understanding.

#### ED/19/20/4.5 HMI

To ensure that CRM Protection teams have the skills, knowledge and resources to engage and support the business communities of Merseyside.

#### **Actions:**

Review the Equality, Diversity & inclusion training for all protection staff including any new starters to support their continuing personal development, skills and knowledge especially around the Protected Groups.

⇒ As part of Service wide delivery Protection staff have attended ED&I training. Where gaps are identified we will work closely with the Equality and Diversity Team to ensure that all staff have the necessary information and training to support them in their roles

#### STRATEGY AND PERFORMANCE:

#### FP-19/20-5.1: HMI

To continue to embed Equality and Diversity excellence into the organisation.

Actions:

Provide ED&I training in the following areas:

- General ED&I training
- Inclusive Leadership training
- Unconscious Bias training
- And consider the way in which on-line packages can contribute to the overall ED&I training provision.
- Continue to work with other functions to implement the Knowing our Communities work to gain feedback from our communities that can be used to target and improve services.

Take action to understand the needs of staff belonging to protected groups and maximise their engagement with the organisation. This could include:

- Staff networks
- · Supporting coaching and mentoring
- In depth equality reviews of key staff-related policies, procedures and change.

- ⇒ Good progress is being made with the delivery of the Equality, Diversity and Inclusion Essentials training with over a third of staff already receiving the training in line with the planned roll-out. The training is receiving good feedback. This face to face training was thought to be more effective than an online training package for this subject area as it promotes engagement and discussion.
- ⇒ Encouraging progress is also being made in relation to the development of staff networks. BAME (Black, Asian and Minority Ethnic), Gender Inclusion and LGBT (FireProud) networks have been established and members of the Strategic Leadership Team have taken on Senior Sponsor roles for the equality and Diversity Protected Characteristics. An Elected Member lead has also been identified (Councillor Jan Grace).

#### FP-19/20-5.2: HMI

To make the most effective use of organisational information whilst continuing to improve information security and governance.

- a) Continuing to digitally transform the organisation
- b) Continuing to ensure compliance with information governance and security legislation and regulations.

#### Actions:

- Continue to develop bespoke management information applications to contribute towards a digital transformation of the organisation, particularly in relation to the systems that support operational service delivery, prevention and protection. In 2019/20 this will include the development of Protection and Prevention applications.
- 2. We will also explore opportunities for marketing our applications.
- The development of a replacement National Resilience application will continue during the year.

- Requirements gathering for the new Protection and Prevention applications has continued, including the creation of story boards which will give stakeholders/users a visual of how the application could look and how they will navigate the screens. This will continue over the coming months. The majority of the recruitment has been successfully completed allowing the team to continue to progress with development. Due to a technical issue with the SIRAH app and the toughpad build, together with the complex link with the MDT rollout project, there has been a delay in the rollout of the SIRAH app. Resolutions have been identified and worked on, and a rollout plan is currently being drafted.
- ⇒ Phase one of the new National Resilience application was successfully completed and rolled out to all Fire & Rescue Services in October 2019. The new application brings a modern intuitive streamlined user interface with functionality including: incident reporting; status maps; asset management

1. CAD-MIS Project: Replacement of the Vision 3 CAD-MIS

Service Delivery Frantsai Nov 2015 Report	
<ol> <li>Ensure that MFRS is compliant with Data Protection legislation (considering the implications of Brexit if appropriate), particularly through the completion of the Information Asset Register.</li> </ol>	health and safety; business continuity; SHA management; assurance toolkit; support administration. Feedback from users has been excellent.  ⇒ Work continues on the information asset register but the retirement of the postholder and subsequent recruitment process has cause some delay. There are no concerns about data protection compliance and a replacement LearnPro Data Protection course has been produced in collaboration with the Legal team during this period.
FP-19/20-5.3:  Develop and maintain effective communications and media management with high quality presentation and promotion of information.  Actions:  Develop a new Communications Strategy that reflects the needs of the organisation and makes use of modern and innovative communications tools. To include:  • The implementation of the results of the social media audit  • The implementation of the rebranding work  • Development of communications and marketing for the TDA	<ul> <li>⇒ The rebranding work is almost complete and due to be launched in January. Work to develop a strategy will begin in February - this will consider internal and external communications, including social media.</li> <li>During this busy reporting period, the Communications Team has successfully delivered communications initiatives as part of the Bonfire strategy as well as providing support to the fire-fighter recruitment period through targeted social media posts and supporting materials such as infographics and video and supporting other key MFRS initiatives.</li> </ul>
FP-19/20-5.4: HMI To develop a new Integrated Risk Management Plan (IRMP) for 2020. Actions: To develop a new IRMP reflecting the requirements of the National Framework, the risks on Merseyside, the aspirations of MFRS and the outcomes of the HMI inspection.	⇒ The IRMP supplement for 2019-21 was consulted on and approved in this period. Actions will now be added to Functional Plans. Planning for the 2021-24 IRMP is ongoing with a working group considering the requirements of the National Framework, findings of the HMICFRS inspection process, local risk, demand and vulnerability and NFCC Community Risk Programme.
FP-19/20-5.5: HMI Implement an Information and Communications Technology Infrastructure that will enable efficiency through current and emerging technology.  Actions: Three (3) key activities in the ICT service pipeline this year are:	⇒ CAD-MIS Project  Members approved the upgrade of Vision 3 FX to Vision 5 along with a refresh of the associated components of the Fire Control infrastructure  Final commercial negotiations are underway with Capita. A project launch meeting is

scheduled for January 2020 followed by a Project board meeting soon after

- 2. Deliver Role Based Resourcing in line with the five-year capital plan
- 3. Upgrade of the legacy Mitel IP desk telephony solutions

#### ⇒ Role Based Resourcing (RBR)

Rollout of Surface Pros in line with Role Based Resourcing (RBR). 89 out of the initial plan of 104 have been rolled out.

#### → Mitel IP Solution

Upgrade of the legacy Mitel IP desk telephony solutions: November 2019 saw the successful go-live of new Mitel Phone solution and a move to SIP (Digital) Trunking for Administration Telephony.

#### FP-19/20-5.6:

Respond to National ICT Initiatives. The service is scheduled to switch from the current Airwave communication system to an Emergency Services Network (ESN), which will provide broadband-type connectivity, allowing us to utilise application type systems. Consequently, we are working to ensure the infrastructure and software systems support this.

#### **Actions:**

- 1. Through the project board, and using project management principles, manage the preparations for transition to the ESN
- 2. Have a fully operational connection to the ESN upon completion
- 3. Identify and manage all opportunities and risks associated with the project, locally, regionally and nationally

- ⇒ The Full Business Case (FBC) for ministerial signoff is now expected in Q1 2020 which will outline the future funding and transition timescales for the regions. The 'Service Ready' date for both the ESN and associated devices are still expected to be Q1 2021.
  - Deloittes: became the Primary Service Delivery Partner for the ESMCP in September 2019 and are responsible for overall management of the Home Office project. MFRA remain fully engaged with Deloittes due to our potential "Early adopter status" in delivering ESN product evaluation and testing.
  - Assurance: Preparations to provide assurance of EE mobile phone coverage across Merseyside has continued with the identification of Critical Operational Locations (COLs). These COLs will be used to confirm coverage at specific locations following delivery of the Assure testing devices in 2020.
  - **ESN 'Direct' Trials:** Following confirmation from the Home Office in August that our offer to undertake testing of the ESN 'Direct' product was approved. MFRS have worked closely with the NFCC and Home Office Central team to prepare and plan the Direct2.0 trials. Test scheduling is underway and we remain on track to start the formal 6-week testing phase in Feb/March of 2020.
  - **'Early Adopter' activities.** Discussions which started in Nov/Dec 2019 are ongoing with the Home Office to develop MFRA as an "Early Adopter" of ESN and trial devices. This would see MFRS acting as the

	National lead for the Fire Sector in the development and delivery of small to large scale Operational Exercises in order to test the final 'Prime' ESN product in 2021
FP-19/20-5.7: To develop and implement changes to the catering provision at the Training and Development Academy (TDA) and Service Headquarters (SHQ) to streamline processes, improve efficiency and income generation and provide card payment facilities.  Actions: To work closely with the Training and Development Academy to ensure satering	⇒ Work is almost complete to bring the TDA catering arrangements in line with those at SHQ with card payment facilities due to be introduced in the new year. This will also assist in the standardisation of menus. Efforts continue to be made to introduce efficiencies into the catering provision.
To work closely with the Training and Development Academy to ensure catering services there and at HQ deliver the best value for the organisation whilst providing high quality services to customers.	

## **Strategy & Performance: Equality, Diversity and Inclusion Objectives**

	The state of the s
ED/19/20/2.11: HMI	Work is progressing well with the staff networks. The MFRS BAME staff network
To enhance and develop Equality & Diversity further for the organisation,	was launching in October and has a strong support of around 10 key members. We
staff, partners and services we provide.	have held an initial meeting for the MFRS Gender Equality network and staff have
Actions:	volunteered to play key roles in the network, chair, vice chair, and to look after the
	networks portal page.
To increase staff network to support diverse groups within the organisation	networks portar page.
	Our FireProud LGBT Staff network, has not been active during 2019/20, due to not having a chairperson. We now have a member of staff who has come forward to help chair the network and we will be re-launching the network in February 2020 as part of our LGBT History month celebrations.
	The first phase of the staff networks are complete, with the launch of the BAME staff network in October and the Gender Inclusion Network in January. The team will continue to work closely with the chairs and vice chairs of the networks along with the Senior Lead Sponsors. A new action will be written for 2020/21 to reflect the ongoing development and support for our staff networks.
ED/19/20/4.1 To enhance and develop Equality & Diversity further for the organisation, staff, partners and services we provide.	Delivery of the new Essential ED&I training began in May 2019. Training is being delivered to all staff, if our current progress continues we expect to have delivered training to 44% of staff by the end of 2019.

Actions:	The action in its current format has changed and developed since it was written. A
Work with the training and development staff to implement the on-line	new action will be created to reflect the delivery and ongoing development of ED&I
Equality & Diversity training package	training for 2020/21
ED/19/20/4.2: HMI	A meeting is scheduled to take place in early 2020 to discuss further.
To enhance and develop Equality & Diversity further for the organisation,	
staff, partners and services we provide.	Work is continuing around this area and will be included in the ongoing
Actions:	development of ED&I training
Investigate the concept of unconscious bias in conjunction with the inclusive	
leadership work being undertaken by people and organisational development	
ED/19/20/4.3	Action in its current format has changed and developed since it was written. A new
To enhance and develop Equality & Diversity further for the organisation,	action will be created to reflect the work with our new staff networks
staff, partners and services we provide.	
Actions:	
Deliver effective diverse community engagement with limited resources to	
ensure that MF&RS knows and understands its communities and can respond	
with appropriate services	
ED/19/20/5	A benchmarking exercise has been completed to identify and evaluate the different
	benchmarking and standards currently available for ED&I. The breakdown includes
Consider Frameworks for assessment	details of each standard, which of the 9 projected groups each standard covers and
	what each one would entail including financial implications and what MFRS could
	achieve.

## FINANCE:

Main finance Action 1. In b. 2. W	mplement all saving options for which the known structural changes have been approved.  Monitor delivery of savings and actual spend throughout the year and dentify any potential variances	⇒ All saving options have been implemented and to date are delivering the expected savings.
3. S	Seek remedial action if required	

#### 4. Report to Authority on a quarterly basis the progress being made. FP-19/20-6.2: Monitor the development of Comprehensive Spending Review 2019; change in ⇒ As a result of Brexit / 2019 General Election CSR 2019 will only provide the the Authority funding mechanism (75% Retained Business Rates); the outcome of settlement for 2020/21 and the fair funding and business rates retention the fair funding review, and:changes have been deferred till 2021/22. The DoF has responded to the Actions: 2020/21 technical settlement consultation paper, but as it was basically 1. Respond to any consultation, and keeping the funding arrangements as per 2019/20 the changes will not 2. Provide relevant briefing statement to those identified as part of a lobbying impact on the forecast 2020/21 position in the current MTFP. strategy with goal of influencing the outcomes of these reviews in a more favourable direction for MFRA, and 3. Assess the impact on the 2020/21 Medium Term Financial Plan and report as part of the 2020/21 Budget Process. FP-19/20-6.3: ⇒ As the current arrangements were deemed fit for purpose and in order to Work with POD & Legal/Procurement teams on the procurement strategy / commencement for the replacement Finance/Procurement/ HR-Payroll systems. sweat the investment in the current systems the current contract has been extended until 2023 and therefore the future replacement work will now **Actions:** 1. Establish project team (Finance, Procurement, POD) not commence until 2021. 2. Project Plan including ■ Specifications, ■ Options for future system

#### **LEGAL SERVICES:**

■ Timeframe / milestones

Ensure project commences early 2019.

#### **LEGAL:**

FP-19/20-7.1: Update and enhance legal service's frequently asked questions in line with issues raised by staff in 2018/19.	⇒ This is being considered by the legal team as capacity allows
FP-19/20-7.2: Liaise with and learn more about the objectives and aims of the MFRS functions in order to assist and advise at the earliest opportunity.	⇒ The legal team will continue to keep this under consideration as opportunities and capacity allow

#### **PROCUREMENT:**

#### FP-19/20-7.3:

To maximise procurement potential; seek opportunities to collaborate regionally/nationally with Blue Light organisations and other public sector bodies.

#### **Actions:**

- 1. Robust procurement planning.
- 2. Membership of regional forums.
- 3. Sharing market intelligence and sourcing opportunities.
- 4. Optimising regional/national Framework Agreements where feasible to achieve economies of scale.
- 5. Close work with Home Office and Capabilities to develop procurement requirements and cost modelling in support of the development of future NR Capabilities.

⇒ Regional working continues with MFRS leading on contracts such as water rescue PPE and structural firefighting PPE. MFRS has also worked with regional FRS's in respect of bedding packs, batteries and work wear. We continue to play a role in the NFCC workstreams and take part in spend analysis as required to enable better national collaboration.

With respect to NR, MFRS have provided key LTCM input and advice to Home Office to support their decision making and priorities around the ND2 project. There has also been significant development of asset refresh processes and guidance – this is due to be rolled out at a CPD event at the end of Jan 2020.

#### FP-19/20-7.4:

Support corporate priorities to ensure the successful delivery of MFRA and National Resilience business objectives and work programmes.

#### **Actions:**

- 1. Appropriate procurement activity and subsequent contractual arrangements in place for the Station Change projects including:
  - Pre-construction contracts
  - Build contracts
  - Consultancy contracts
  - Collateral warranties
- 2. Estates / Procurement to meet regularly regarding scheduling all the other tendering / contractual requirements which fall under Estates remit.
- 3. Strategic leadership in respect of National Resilience procurement activity and contract management

Ongoing procurement activity in respect of the station change programme – Saughall Massey has been delivered, and St Helens is now underway.

MFRS became the first fire authority in the UK to successfully complete CIPS corporate ethics requirements for ethical sourcing and values within the procurement team, allowing inclusion on the CIPS global register and the display of the CIPS corporate ethics mark (currently in discussions with corporate communications about how best to proceed with this).

#### **DEMOCRATIC SERVICES**

#### FP-19/20-7.5:

To re-invigorate engagement activity between staff and Members, to ensure that it is as inclusive as possible.

#### Actions:

Democratic Services will work with the Authority's Member Development and Engagement Group, to identify new ways in which Authority Members can engage with staff, to ensure that as many employees as possible are aware of the Authority and its Members; and have opportunity to engage with Members. Consideration will also be given as to how we can utilise electronic methods more effectively.

Progress continues against this action, with opportunities for wider staff and Member engagement, being explored. Consideration is currently being given to using electronic methods more effectively, as a means of improving engagement, which will be explored fully over the coming months.

As we have a number of new Members appointed to the Authority, we will also seek to canvas the views of those Members, to try to identify any new methods/opportunities for engagement.

#### FP-19/20-7.6:

To increase awareness across the organisation of Committees and the reporting process, following the introduction of the new meeting structures across the organisation.

#### Actions:

Democratic Services will look at ways to increase awareness of Authority Committee Meetings and the reporting process, including ways to promote and advertise the publication of Committee Agenda's and the activity of the Authority.

As part of this improved awareness; and following the introduction of a new meeting structure across the organisation, Democratic Services will also arrange training sessions for staff around report writing and the new reporting process.

Democratic Services have recently delivered a number of training sessions to staff around the use of the Modern.gov system, which highlighted the new reporting process and associated changes; and provided some tips around report writing.

As above, consideration is currently being given as to how electronic methods, including the use of social media, can be used to better effect to increase awareness of the Authority, its Members; and its meetings. This work will continue over the coming months, in consultation with colleagues in Corporate Comms.

#### **ESTATES & FACILITIES:**

#### FP-19/20-7.7

Implementation of the 5 year capital build programme, taking into consideration potential future station mergers and changes in the IRMP.

#### **Actions:**

- 1. Construction of Formby (Low Level Activity and Risk (LLAR)) House
- 2. Construction of Saughall Massie fire station.

- ⇒ New Formby LLAR house completed Dec 2019, move in date TBC in Jan 2020.
- ⇒ Construction of the St Helens station is on programme and due for completion Nov 2020.
- ⇒ Heswall refurbishment works have been retendered and report due to go to the Resources Board Jan 2020.

<ol> <li>Obtain planning permission and tender the Training and Development         Academy (TDA) Redevelopment</li> <li>Start the construction of the new St Helens fire station.</li> <li>Refurbishment of Heswall and Bromborough stations.</li> </ol>	⇒ The replacement of the appliance bay doors at Bromborough started Jan 6th.
Ensure MFRS property is managed and maintained to meet operational goals and objectives to be met whilst obtaining value for money from Private Finance Initiative and Facilities Management contracts.	<ul> <li>⇒ Contract management is in place for both FM and PFI Contracts, Monthly service level targets are monitored and improvements plans in place.</li> <li>⇒ The Bouygues FM contract extend until July 2021.</li> </ul>

## Legal, Procurement, Democratic Service and Estates: Equality, Diversity and Inclusion Objectives

ED/19/20/1.9  To ensure that Legal, Procurement and Democratic Services have the skills and knowledge to support colleagues, Members and the community equitably.  Actions:  Ensuring staffing structures and recruitment activity is inclusive for all staff by revisiting the support for staff around:  • family friendly working  • flexible working options  • Requirements for staff with disabilities.  • Across the department during the plan.	The directorates have sought to liaise and strengthen communication between departments in order to deliver the needs for employees with disabilities and to identify short comings to ensure processes can be improved.  The directorate has endeavoured to include all employees by remaining as flexible and family friendly as the Authority permits
ED/19/20/2.16 To ensure that Legal, Procurement, Democratic Services and Estates have the skills and knowledge to support colleagues, Members and the community equitably.  Actions: To create a website page specifically for Authority Members, to enable easy access to relevant information from one place by	No action has been undertaken yet waiting for the website to be completed to create webpage for Members which will include details of training delivered

•	Identify information that would be beneficial for Members to have
	access to.

Utilisation of Member's knowledge of their communities

## ED19/20/2.21: HMI

To ensure that Legal, Procurement, Democratic Services and Estates have the skills and knowledge to support colleagues, Members and the community equitably.

#### **Actions:**

To carry out staff engagement across the departments to improve staff morale and challenge issues raised in the staff survey to improve staff perceptions/morale through ongoing staff engagement activities with functional staff.

Training carried out for CRM department, SLT briefings, departmental meeting which engage other directorates

#### ED19/20/2.22

To ensure that Legal, Procurement, Democratic Services and Estates have the skills and knowledge to support colleagues, Members and the community equitably.

#### **Actions:**

To continue to ensure that Equality & Diversity considerations are identified and mitigated against where required to ensure that buildings are accessible, through the development and implementation of a five year Asset Strategy for the estate by:

New stations are compliant however need to continue to progress the accessibility across all stations

- Making MF&RA accessible for people with disabilities especially those who are Deaf or have a hearing impairment, visually impaired or are wheelchair users
- Ensure that all barriers and intercoms are accessible (e.g. hearing loops), suitable parking is available, at the front of the building and suitable signage installed, while still meeting our security needs

## ED19/20/4.12

To ensure that Legal, Procurement, Democratic Services and Estates have the skills and knowledge to support colleagues, Members and the community equitably.

Training delivered to procurement accredited to E&D standards. All members of the directorate attend the ED&I and legal advice has been provided in respect of E&D implication.

#### **Actions:**

**Ensuring staff and Members are equipped to carry out their role by:** 

Employees engaged in acquiring a qualification for E&D.

- Ensuring that ALL groups get equitable treatment (e.g. challenged fairly)
- Offering advice to officers (e.g. RRO)
- Staff/Members receive training to ensure they are equipped to carry out their role and show due regard to the needs of our diverse community groups as required by the Equality Act 2010/Public Sector Equality Duty.
- Representatives attending the E,D&I Steering Group
- Provision of legal advice with consideration to the Equality Act (e.g. projects and plans)

	Glossary of Terms				
24HRWTR	24 hour whole time retained				
ADF	Accidental Dwelling Fire				
AGM	Annual General Meeting				
AM	Area Manager				
APB	Annual Pension Benefit				
ARA	Analytical Risk Assessment				
ASB	Anti-Social Behaviour				
BBFa	Better Business for All				
C&C	Command and Control				
СВТ	Crew Based Training				
CFOA	Chief Fire Officers Association				
CFP	Community Fire Prevention				
CFP	Community Fire Protection				
CPD	Continuous Professional Development				
CQC	Care Quality Commission				
CRM	Community Risk Management				
CSP	Community Safety Partnership				
DCFO	Deputy Chief Fire Officer				
DCLG	Department of Communities & Local Government				
DCWTR	Day Crewing Wholetime Retained				
DIM	Detection, Identification and Monitoring				
DoH	Department of Health				
DSE	Disability Equalities Scheme				
E&D	Equality & Diversity				
E,D& I	Equality, Diversity and Inclusion				
EET	Education, Employment or Training				
EFAD	Emergency Fire Appliance Driver				
EIA	Equality Impact Assessment				
EMR	Emergency Medical Response				
ESMCP	Emergency Services Mobile Communication Programme				
ESN	Emergency Services Network				
FF	Fire-fighter				
FSN	Fire Support Network				
FRA	Fire & Rescue Authority				
FRS	Fire & Rescue Service				
GDPR	General Data Protection Regulations				
GM	Group Managers				
HFSC	Home Fire Safety Check's				
H&S	Health & Safety				
HR	Human Resources				
••••	High Volume Pump				
HVP	riigii voidille raliip				

ICCT Information Communication Technologies ICU Incident Command Unit IIT Incident Investigation Team IRMP Integrated Risk Management Plan IRS Incident Reporting System ITHC Information Technology Health Check JCC Joint Control Centre KSI Killed and Seriously Injured (in relation to road safety) ICR Liverpool City Region LFRS Lancashire Fire & Rescue Service LIMU Liverpool John Moores University ILLAR Low Level Activity Risk LPB Local Pensions Board LPI Local Pensions Board LPI Local Safeguarding Partnership MAIC Multi Agency Information Cell MASH Multi Agency Safeguarding Hub MDT Mobile Data Terminal MERPOL Merseyside Police MFD Multi-Functional Device MFRA Merseyside Fire & Rescue Authority MFRS Merseyside Fire & Rescue Service MHFA Mental Health First Aid MIS Management Information System MORR Management of Road Risk MON Memorandum of Understanding MRSP Merseyside Road Safety Partnership MTFA Marauding Terrorist and Firearms NFCC National Joint Council NJC National Joint Council NJC National Joint Council NJC National Operational Guidance NOL National Operational Guidance NOL National Operational Learning NRAA National Resilience Assurance Team NPG National Procurement Group NW North West Ambulance Service NWFO North West Fire and Rescue Services		Integrated Communication Control System		
ICU Incident Command Unit IIT Incident Investigation Team IRMP Integrated Risk Management Plan IRS Incident Reporting System ITHC Information Technology Health Check JCC Joint Control Centre KSI Killed and Seriously Injured (in relation to road safety) LCR Liverpool City Region LFRS Lancashire Fire & Rescue Service LIMU Liverpool John Moores University LLAR Low Level Activity Risk LPB Local Pensions Board LPI Local Pensions Board LPI Local Performance Indicators LSP Local Safeguarding Partnership MAIC Multi Agency Information Cell MASH Multi Agency Safeguarding Hub MDT Mobile Data Terminal MERPOL Merseyside Police MFD Multi-Functional Device MFRA Merseyside Fire & Rescue Authority MFRS Merseyside Fire & Rescue Service MHFA Mental Health First Aid MIS Management Information System MOOR Management of Road Risk MOU Memorandum of Understanding MRSP Merseyside Road Safety Partnership MFFA Marauding Terrorist and Firearms NFCC National Joint Council NJC National Joint Council NJC National Operational Guidance NOL National Operational Guidance NOL National Resilience Assurance Team NRA National Risk Assessment NRAT National Resilience Assurance Team NPG National Procurement Group NW North West NWAS North West Finance Officer NWFRS North West Finance Officer	ICCS	•		
IIT Incident Investigation Team IRMP Integrated Risk Management Plan IRS Incident Reporting System ITHC Information Technology Health Check JCC Joint Control Centre  KSI Killed and Seriously Injured (in relation to road safety) LCR Liverpool City Region LFRS Lancashire Fire & Rescue Service LIMU Liverpool John Moores University LLAR Low Level Activity Risk LPB Local Pensions Board LPI Local Safeguarding Partnership MAIC Multi Agency Information Cell MASH Multi Agency Safeguarding Hub MDT Mobile Data Terminal MERPOL Merseyside Police MFD Multi-Functional Device MFRA Merseyside Fire & Rescue Authority MFRS Merseyside Fire & Rescue Service MHFA Mental Health First Aid MIS Management Information System MORR Management of Road Risk MOU Memorandum of Understanding MRSP Merseyside Road Safety Partnership MTFA Marauding Terrorist and Firearms NFCC National Joint Council NOG National Operational Guidance NOL National Operational Evarning NRA National Resilience Assurance Team NPG National Procurement Group NW North West Ambulance Service NWFRS North West Fire and Rescue Services	ICT	Information Communication Technologies		
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Operational Intelligence Group		·		
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	OJEU	Official Journal of the European Union		
173	PAS	Primary Authority Scheme		
PCC Police & Crime Commission	PCC			
PID Project Initiation Document	PID	Project Initiation Document		
POC Proof of Concept	POC	Proof of Concept		
POD People & Organisational Development	POD	People & Organisational Development		

POO.	Pre-Qualification Questionnaire			
PQQ	Personal Protective Equipment			
PPE	···			
PPRS	Prevention, Protection and Road Safety			
PRM	Premises Risk Model			
PTI	Physical Training Instructor			
PVP	Protecting Vulnerable People			
RBIP	Risk Based Inspection Programme			
RM1	Risk Management 1			
RNLI	Royal National Lifeboat Institute			
RLSS	Royal Life Saving Society			
RRRG	Road Risk Review Group			
RSL	Registered Social Landlord			
RTC	Road Traffic Collision			
SCG	Strategic Command Group			
SI	Service Instruction			
SIRAH	Site Information Risk and Hazard			
SIT	Street Intervention Team			
SLT	Strategic Leadership Team			
SME's	Small Medium Enterprises			
SM	Station Manager			
SOFSA	Simple Operational Fire Safety Assessment			
SOP	Standard Operational Procedure			
SPA	Safe Person Assessment			
SSRI's	Site Specific Risk Information			
StARS	Staff Attendance Record System			
T&C's	Terms and Conditions			
TCG	Tactical Command Group			
TDA	Training and Development Academy			
TRM	Time and Resource Management			
VPI	Vulnerable Person Index			
UAT	User Acceptance Test			
UKFRS	United Kingdom Fire and Rescue Service			
VR	Virtual Reality			
WTR	Whole-time Retained			
YE	Youth Engagement			
YOS	Youth Offending Scheme			
YPS	Your Pension Service			
173				



MERSEYSIDE FIRE AND RESCUE AUTHORITY				
MEETING OF THE:	COMMUNITY SAFETY AND PROTECTION COMMITTEE			
DATE:	6 <sup>TH</sup> FEBRUARY 2020	REPORT NO:	CFO/001/20	
PRESENTING OFFICER	CFO			
RESPONSIBLE OFFICER:	NICK MERNOCK REPORT NICOLA AUTHOR: HANLON			
OFFICERS CONSULTED:	MIKE REA, MIKE PILKINGTON			
TITLE OF REPORT:	FLEXIBLE RETIREMENT – LOCAL GOVERNMENT PENSION SCHEME (LGPS)			

APPENDICES:	A – DRAFT POLICY: FLEXIBLE RETIREMENT LOCAL
	GOVERNMENT PENSION SCHEME (LGPS)

## **Purpose of Report**

 To inform Members on the proposed introduction of a new policy covering the option for Flexible Retirement for those employees who are members of the Local Government Pensions Scheme (LGPS)

#### Recommendation

2. That Members approve the implementation of Flexible Retirement for LGPS members and the associated policy.

### **Introduction and Background**

- 3. A briefing note outlining potential options for flexible retirement was discussed at the People Board on 23<sup>rd</sup> July 2019 with agreement in principle given subject to creation of the necessary policy, confirmation surrounding a number of queries raised, and Members' approval.
- 4. Whilst the initial proposal considered flexible retirement for all Authority employees (members of the various Firefighter Pension Schemes ('FPS') along with members of the LGPS) further analysis has highlighted under the FPS 2015 Scheme regulations employees over the age of 55 years are able to apply for Partial Retirement without the requirement of approval from the Authority as the employer.
- 5. As such any request by an FPS 2015 employee over 55 years of age to reduce working hours and access their pension can be administered via routine flexible working procedure. FPS 2015 members therefore would not be required to meet the criteria set out in the Flexible Retirement Policy. The process for 2015 Scheme members who wish to apply for partial retirement will be outlined in a separate Service Instruction.

- 6. For Grey Book employees who are members of the FPS 1992/FPS 2006 schemes the option for flexible or partial retirement under the FPS 1992 and FPS 2006 is not available through the pension criteria under these schemes. As such any employee who contributes to these pension schemes would not be eligible for flexible retirement and there is subsequently no requirement for the policy to refer specifically to this cohort of employees.
- 7. As a result, the proposed Flexible Retirement Policy would be applicable only to LGPS members only. A copy of this draft Policy which includes criteria and pension regulatory information regarding LGPS employees is included within Appendix A of this report.

#### **Equality and Diversity Implications**

- 8. Currently flexible working arrangements are often utilised by staff who may wish to reduce their hours for example to offer either childcare support to children/grandchildren, or to assist with caring for parents. The Flexible retirement process will offer a valuable alternative for those employees who are eligible to apply under the LGPS thereby having a positive impact on employees aged 55 or over.
- 9. Conversely, this could be seen as having a negative impact on those under the age of 55 years with similar needs, however this is outside of the control of the Authority as the Pension Regulations dictate eligibility. Extant flexible working arrangement remain to support employees who do not meet the criteria for flexible retirement.

#### **Staff Implications**

- 10. Allowing employees to undertake Flexible Retirement can improve the retention of employees over 55 years old, retaining valuable skills and experiences within the Authority when compared with current option of full retirement.
- 11. Reductions in hours and/or change of grades can present other employees with opportunities to progress into alternative roles, acquire further skills and broaden experience.
- 12. Consideration of requests by the Flexible Working Panel and line managers will mitigate against any potentially negative impact on other employees within the relevant team as well ensuring organisational service delivery is not affected. Applications will only be approved subject to the exigencies of the services.

#### **Legal Implications**

13. Flexible Retirement arrangements will be compliant with all necessary regulations as outlined within the Local Government Pensions Scheme. The process followed when considering applications will comply with all necessary employment legislation.

## **Financial Implications & Value for Money**

- 14. Flexible Retirement requests will not be agreed when there is a cost to the authority for the release of the pension benefits, unless the application forms part of a business efficiency plan approved under the necessary governance arrangements.
- 15. There is the potential for cost savings dependent on the role and department, for example if an employee reduces hours and the work can be distributed between other team members. This would be dependent on the impact any request has on the department service delivery and other team members and each case considered on its individual merits.
- 16. There are potential costs that could be incurred as a result of the need to recruit into hours/roles vacated following approval of a flexible retirement application. It is the view of POD that the costs can be absorbed into existing POD recruitment arrangements and the benefits to the organisation in terms of both increased staff retention, and additional development opportunities outweigh these potential additional costs.

#### Risk Management, Health & Safety, and Environmental Implications

17. There are no Health & Safety or Environmental implications associated with this policy.

Contribution to Our Mission: Safer Stronger Communities – Safe Effective Fire Fighters

18. Flexible Retirement can both improve retention rates of employees whilst also facilitating development opportunities for other employees, contributing to our corporate aim of Excellent People.

#### **BACKGROUND PAPERS**

#### **GLOSSARY OF TERMS**

**Authority - Merseyside Fire and Rescue Authority** 

**MFRS** - Merseyside Fire and Rescue Service





## Service Policy: Flexible Retirement: Local Government Pensions Scheme (LGPS)

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Active date	Review date	Author	Editor	Publisher		
XXX	xxx	Nicola Hanlon	Mike Pilkington	Nick Mernock		

**Amendment History** 

Version	Date	Author	Reasons for Change	

**Equalities Impact Assessment** 

Initial	Full	Date	Reviewed by	Comments

**Civil Contingencies Impact Assessment** 

Date	Reviewed by	Comments

#### **Related Documents**

Doc. Type	Ref No.	Title	Location

#### **Distribution List**

Name	Position	I/R

Sign-Off List

Name	Position

Target audience

All MFS	Ops Crews	Fire safety	Community FS	Support Staff	x
Principal off.	Senior off.	etc	etc	etc	

**Ownership** 

FOI exemption	Yes	URL	
required?	No	Reason	

Legislation

Title		N/A
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**Contact** 

Department	Email	Telephone ext.	

## Flexible Retirement: Local Government Pension Scheme (LGPS)

## 1. Policy Introduction and Background

This policy outlines Merseyside Fire and Rescue Authority's (MFRA) arrangements for Flexible Retirement. This policy applies to all MFRA employees who are active contributors or members of the Local Government Pension Scheme (LGPS).

## 2. Policy Explanation

## **Local Government Pension Scheme (LGPS) Regulations**

Arising from the implementation of the Local Government Pension Scheme (LGPS) Regulations 1997, the LGPS (Benefits, Membership and Contributions) Regulations 2007, and the LGPS Regulations 2013, flexible retirement was introduced into the LGPS regulations in April 2006.

An MFRA employee who is a member of the LGPS, providing they are over 55 years of age, can draw some or all of the pension benefits whilst continuing their employment on reduced hours or grade, providing the employer agrees.

For any LGPS employee considering flexible retirement, the individual must ensure they are familiar with the terms of their pension and the LGPS 85 year rule. The LGPS 85 year rule applies for any employee who was a member of the LGPS at any time between 1 April 1998 and 30 September 2006. For these members some or all of the pension benefits could be protected from an early payment reduction. However, there are many criterion for eligibility based on individual circumstances, the Authority therefore recommends the employee themselves contacts the pension provider for details of the 85 rule eligibility. This information can be found at <a href="https://www.lgpsmember.org/more/eightyfive.php">https://www.lgpsmember.org/more/eightyfive.php</a>.

## 3. Policy Implementation

## Merseyside Fire and Rescue Authority Flexible Retirement Criteria

Merseyside Fire and Rescue Authority (MFRA) has set the criteria listed below with regards to the approval of flexible retirement requests, and shall only consider the requests for flexible retirement that meet this criterion.

MFRA will not approve requests for the release of pension benefits where there is a cost to the Authority for releasing the benefits, unless the costs can be offset by financial savings.

Early release of pension benefits before the pension age may result in reduced pension benefits. Employees should therefore obtain information on their pensionable benefits from the Payroll & Pensions Team and Merseyside Pension Fund prior to submitting any request for

Version 1.0 Review Date

#### flexible retirement.

To be considered for flexible retirement, the employee must submit a request to flexibly retire to the flexible working panel. This request must be supported by a business case setting.out the benefits to the Authority of the proposed flexible retirement request. This business case will be provided by a manager nominated by the Director of POD.

Each application will be reviewed on individual merit, following full consideration of the following financial and service delivery implications:

- The employee must be aged 55 or over
- The request to reduce working hours is at least a 20% reduction from current contractual hours, and/or the request involves a move to a less senior post.
- The cost to the Authority in releasing pension benefits. MFRA will not approve requests for the release of pension benefits where there is a cost to the Authority for releasing the benefits. (Unless your application forms part of a Business Efficiency Plan).
- Impact on service delivery, training and performance.
- Requirement or ability to recruit into the vacated hours or grade.
- Potential recruitment and training costs associated with filling the vacated hours or grade.
- Capacity within the team or directorate to re-allocate work amongst colleagues.
- Overall suitability of requested working arrangements, i.e. hours, days, team cover, availability, etc.

Individual circumstances will be considered where reasonably practicable, however it is ultimately the requirements of the Authority which take priority.

Please note should a request for flexible retirement be refused, this does not affect any entitlement the employee has to reduce working hours or grade, this would be processed as per the standard Flexible Working process.

## **Conditions associated with Flexible Retirement approval**

Approved flexible retirement requests will be subject to the following stipulations set by MFRA:

- The employee will be unable to work additional hours above the newly reduced contracted hours whilst in this post. In the event of an unforeseen situation whereby additional hours are worked, these hours will not be paid and must be taken as time in lieu at flat rate.
- The employee is unable to receive any additional responsibility allowance (ARA) for extra work/hours covering senior roles.
- The employee cannot apply for an increase in their hours in their flexible retirement role or apply for promotion which would result in an increase in their salary.
- This change is contractually permanent.

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- Ability to show there is no increased costs associated with this approval.
- All terms and conditions of employment will be applicable to the post and the attendant grade.
- Any role or grade change would be a move into a vacant substantive post only, and is subject to recruitment and selection processes.
- Any pay protection already in place at the time the flexible retirement commences will
  cease immediately, as the agreement is a voluntary agreement and the employee will be
  in receipt of pension.

## **Applying for Flexible Retirement**

To apply for flexible retirement the employee will need to complete the Flexible Retirement application form on the Portal site.

Early release of pension benefits before the normal pension age may result in reduced pension benefits. Employees should therefore obtain information on their pensionable benefits, from the Payroll & Pension Team and Merseyside Pension Fund prior to submitting any request for flexible retirement. Employees will need to consider how flexible retirement will affect their net pay and pension entitlement and employees advised to seek independent financial advice.

Following submission of the flexible retirement application form, the Payroll & Pensions Team will contact the Merseyside Pension Fund to gather information on behalf of the employee and MFRA.

When in receipt of the required information from the Merseyside Pension Fund, the application will be considered on behalf of the Authority, by the Flexible Working Panel. For flexible retirement applications this panel consists of representatives from the following departments: People and Organisational Development, Equality and Diversity, Time and Resource Management, Pension team, and the relevant line manager of the applicant. The panel will discuss the practicalities of the requested working arrangements and consider suitable alternative arrangements weighing the benefits of the changes in working conditions for both the employee and the Authority against any costs associated with implementing the changes.

If a request can be accommodated, the panel will confirm this in writing to the employee. The commencement date of the new work pattern, new role, new hours and salary details (if applicable) will be confirmed, subject to the outcome of any appropriate selection process that may be applicable. This will be a permanent change to the employee's contract.

There may be circumstances where due to business requirements the Authority is unable agree to a request. In these circumstances the employee will be notified of these reasons in writing, the basis for not approving flexible retirement would be justified via one of the eight substantial reasons, including Health and Safety or failure to meet any of the set criteria listed above.

The Authority provides a right of appeal against any decision regarding flexible retirement. A written appeal should be submitted to the Director of People and Organisational Development within 14 days of receiving the outcome detailing the grounds for making the appeal. An appeal meeting will be organised within a reasonable time of receiving the appeal. The appeals process may take the form of a full meeting or a review of the case by the Director of

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#### POD or their nominee

If an appeal is rejected, the employee will receive a written decision within a reasonable time of the appeal meeting. The letter will state the grounds for the decision and provide an explanation as to why the grounds for refusal apply in these circumstances.



